

BOARD OF ZONING APPEALS

MEETING MINUTES

WEDNESDAY, MAY 2, 2018

On Wednesday, May 2, 2018, the Board of Zoning Appeals held a public hearing in the Fifth Floor Conference Room, 900 East Broad Street, at 1:00 p.m.; display notice having been published in the Richmond Legacy Newspaper on April 18 and 25, 2018 and written notice having been sent to interested parties.

Members Present:

Burt F. Pinnock, Chair

Roger H. York, Jr., Vice-Chair

Kenneth R. Samuels, Sr.

Mary J. Hogue Susan Sadid

Staff Present:

Roy W. Benbow, Secretary

William Davidson, Zoning Administrator

Brian P. Mercer, Planner II

Neil R. Gibson, Assistant City Attorney

The Chairman called the meeting to order and read the Board of Zoning Appeals Introductory Statement, which explains the proceedings of the meeting. The applicant and those appearing in support of an application speak first, followed by those appearing in opposition.

CASE NO. 14-18

APPLICANT:

Walter and Karen Emroch

PREMISES:

205 LOCKGREEN COURT

(Tax Parcel Number W022-0295/066)

SUBJECT:

An appeal of Walter and Karen Emroch that an October 19, 2017 decision of the Zoning Administrator to withdraw a June 14, 2017 Notice of Violation and approve the landscaping contained in the buffer area at 205 Lockgreen Court was in error. The specific Ordinances referenced in the appeal are Ordinance No. 85-138-130

(Lockgreen CUP Ordinance); Ordinance No. 89-212-201

(Amendatory Lockgreen CUP Ordinance).

APPEAL was filed with the Board on November 1, 2017, based on Section 17.20(a) of the City Charter.

APPEARANCES:

For Applicant:

Karen Emroch

David Thomas
Dick Bennett

Charles L. Menges Phillip Memitt David S. Cohn

Against Applicant:

Julie Kerr

Glenn Moore

PLEASE SEE COURT REPORTER TRANSCRIPT AT THE END OF THESE MINUTES FOR COMPLETE DETAILS OF THE CASE.

RESOLUTION: NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF ZONING APPEALS that an appeal of Walter and Karen Emroch that an October 19, 2017 decision of the Zoning Administrator to withdraw a June 14, 2017 Notice of Violation and approve the landscaping contained in the buffer area at 205 Lockgreen Court was in error. The specific Ordinances referenced in the appeal are Ordinance No. 85-138-130 (Lockgreen CUP Ordinance); Ordinance No. 89-212-201 (Amendatory Lockgreen CUP Ordinance) be denied based on the record before the Board.

ACTION OF THE BOARD:

Denied

(4-1)

Vote to Deny

affirmative:

Pinnock, York, Samuels, Sadid

negative:

Hogue

.....

CASE NO. 15-18

APPLICANT:

Christopher, Robert & Judith Hope

PREMISES:

1603 PARK AVENUE

(Tax Parcel Number W000-0665/010)

SUBJECT:

A building permit to construct a one-story addition (6.86' x 12.25')

on the rear of a single-family (detached) dwelling.

DISAPPROVED by the Zoning Administrator on March 9, 2018, based on Sections 30-300, 30-412.5(1)b, 30-412.6. & 30-620.1(c) of the zoning ordinance for the reason that: In an R-6 (Single-Family Attached Residential District), the side yard (setback) and lot coverage requirements are not met. A side yard of three feet (3') is required; 0.5' is proposed. A maximum lot coverage of fifty-five percent (55%) is permitted. A current nonconforming lot coverage of approximately seventy percent (70%) exists and the proposed addition would increase the lot coverage to 74.3%. Lot coverage of 1,025 square feet is permitted; 1,302.8 square feet (70%) exists and 1,384.7 square feet (74.3%) is proposed.

APPLICATION was filed with the Board on March 9, 2018, based on Section 15.2-2309.2 of the Code of Virginia.

APPEARANCES:

For Applicant:

Robert Hope

Against Applicant:

None

FINDINGS OF FACT: The Board finds from sworn testimony and exhibits offered in this case that the applicants, Christopher, Robert and Judith Hope, have requested a variance to construct a one-story addition on the rear of a single-family detached dwelling for property located at 1603 Park Avenue. Mr. Robert Hope testified that he purchased the single-family dwelling in January of 2016. Mr. Hope noted that they were moving in this coming Thursday. Mr. Hope stated that the lot is irregular in shape and is the smallest lot in the block. Mr. Hope explained that due to the location of the dwelling on the lot that there was no potential to extend the dwelling to the rear. Mr. Hope explained that the proposed addition was to provide adequate kitchen facilities thereby modernizing the dwelling to reflect current livability standards. Mr. Hope pointed out that the proposed kitchen addition represents an extension of the existing house line. Mr. Hope indicated that the neighbor to the east who is most directly affected by the proposed addition is Kuba Kuba. Mr. Hope stated that his neighbors were in support of the

requested variance. Mr. Hope concluded by stating that the size and irregular shape of the lot poses a hardship.

The Board finds that evidence shows that the strict application of the terms of the ordinance would unreasonably restrict the utilization of the property or that the granting of the variance would alleviate a hardship due to a physical condition relating to the property or improvements thereon at the time of the effective date of the ordinance, and (i) the property interest for which the variance is being requested was acquired in good faith and any hardship was not created by the applicant for the variance; (ii) the granting of the variance will not be of substantial detriment to adjacent property and nearby properties in the proximity of that geographical area; (iii) the condition or situation of the property concerned is not of so general or recurring a nature as to make reasonably practicable the formulation of a general regulation to be adopted as an amendment to the ordinance; (iv) the granting of the variance does not result in a use that is not otherwise permitted on such property or a change in the zoning classification of the property; and (v) the relief or remedy sought by the variance application is not available through a special exception process that is authorized in the ordinance pursuant to subdivision 6 of § 15.2-2309 or the process for modification of a zoning ordinance pursuant to subdivision A4 of § 15.2-2286 at the time of the filing of the variance application. Mr. Hope stated

RESOLUTION: NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF ZONING APPEALS that a request for a variance from the side yard (setback) and lot coverage requirements be granted to Christopher, Robert & Judith Hope for a building permit to construct a one-story addition (6.86' x 12.25') on the rear of a single-family (detached) dwelling.

| ACTION OF THE BOARD: | (5-0) |
|----------------------|--------------------------------------|
| Vote to Grant | |
| affirmative: | Pinnock, York, Samuels, Hogue, Sadid |
| negative: | None |
| | |
| | CASE NO. 16-18 |

APPLICANT: The Maggie Walker Community Land Trust

PREMISES:

211 WEST HOME STREET

(Tax Parcel Number N000-0369/001)

SUBJECT:

A building permit to construct a new single-family detached

dwelling.

DISAPPROVED by the Zoning Administrator on March 15, 2018, based on Sections 30-300, 30-412.5(1)a & 30-630.1(a) (1) of the zoning ordinance for the reason that: In an R-6 (Single-Family Attached Residential District), the front yard (setback) requirement is not met. A front yard of fifteen feet (15') is required along Greenwood Avenue; 11 feet ± is proposed.

APPLICATION was filed with the Board on March 15, 2018, based on Section 15.2-2309.2 of the Code of Virginia.

APPEARANCES:

For Applicant:

Jonathan Knopf

Against Applicant:

None

FINDINGS OF FACT: The Board finds from sworn testimony and exhibits offered in this case that the applicant, Maggie Walker Community Land Trust, has requested a variance to construct a new single-family detached dwelling for property located at 211 W. Home Street. Mr. Jonathan Knoph, representing the applicant, testified that they were a nonprofit 501C3 developer of affordable single-family homes. Mr. Knoph stated their objective was to create home ownership opportunities and that they purchased the subject lot from the Housing Authority at the end of 2017. Mr. Knoph explained that the target market is a low to moderate income buyer. Mr. Knoph noted that there was a home located on the premises that was constructed in the early 1900s but was demolished in 2011. Mr. Knoph stated that the proposal is to construct a home that is similar in nature to the old historic home that was located on the lot. Mr. Knoph explained that due to the lotting pattern that front yards are required along West Home Street and Greenwood Avenue. Mr. Knoph further explained that the variance was being requested along the Greenwood Avenue frontage. Mr. Knoph noted that a 15 foot front yard is required and that 11 feet are being proposed. Mr. Knoph indicated that the proposed dwelling is consistent with the architectural character of Barton Heights and that reducing the house size would not be sympathetic to the surrounding neighborhood which reflects housing widths in the upper 20s. Mr. Knoph noted that the vacant lot represented a missing tooth in the block frontage. Mr. Knoph stated that the surrounding neighbors as well as the Southern Barton Heights Neighborhood Association were in support of the proposed project.

The Board finds that evidence shows that the strict application of the terms of the ordinance would unreasonably restrict the utilization of the property or that the granting of the variance would alleviate a hardship due to a physical condition relating to the property or improvements thereon at the time of the effective date of the ordinance, and (i) the property interest for which the variance is being requested was acquired in good faith and any hardship was not created by the applicant for the variance; (ii) the granting of the variance will not be of substantial detriment to adjacent property and nearby properties in the proximity of that geographical area; (iii) the condition or situation of the property concerned is not of so general or recurring a nature as to make reasonably practicable the formulation of a general regulation to be adopted as an amendment to the ordinance; (iv) the granting of the variance does not result in a use that is not otherwise permitted on such property or a change in the zoning classification of the property; and (v) the relief or remedy sought by the variance application is not available through a special exception process that is authorized in the ordinance pursuant to subdivision 6 of § 15.2-2309 or the process for modification of a zoning ordinance pursuant to subdivision A4 of § 15.2-2286 at the time of the filing of the variance application.

RESOLUTION: NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF ZONING APPEALS that a request for a variance from the front yard (setback) requirement be granted to The Maggie Walker Community Land Trust for a building permit to construct a new single-family detached dwelling, subject to substantial compliance with the elevation plans submitted to the Board including provision of a cementitious siding.

ACTION OF THE BOARD:

(5-0)

Vote to Grant Conditionally

affirmative:

Pinnock, York, Samuels, Hogue, Sadid

negative:

None

CASE NO. 17-18

APPLICANT:

Cava Capital LLC

PREMISES:

611 CHEATWOOD AVENUE

(Tax Parcel Number N018-0480/009)

SUBJECT:

Building permits to divide an existing lot into three (3) lots and to construct a new single-family detached dwelling on each of the vacant lots.

DISAPPROVED by the Zoning Administrator on March 16, 2018, based on Sections 30-300, 30-410.4 & 30-410.5(2) of the zoning ordinance for the reason that: In an R-5 (Single-Family Residential District), the lot area, lot width, and side yard (setback) requirements are not met. Lot areas of six thousand square feet (6,000 sq ft) and lot widths of fifty feet (50') are required. For zoning purposes, one (1) lot having an area of 16,250 square feet and a lot width of one hundred and twenty-five feet (125') currently exists; lot areas of 4,875 and lot widths of 37.5 feet are proposed for each 609 and 607 Cheatwood Avenue. Five foot (5') side yards are required; side yards of 3.8' are proposed for each 609 and 607 Cheatwood Avenue.

APPLICATION was filed with the Board on March 16, 2018, based on Section 15.2-2309.2 of the Code of Virginia.

APPEARANCES:

For Applicant:

Kelly Henderson

Against Applicant:

None

FINDINGS OF FACT: The Board finds from sworn testimony and exhibits offered in this case that the applicant, Cava Capitol LLC, has requested a variance to divide an existing lot into three lots and to construct a new single-family detached dwelling on each of the vacant lots for property located at 611 Cheatwood Avenue. It was explained that 607, 609 and 611 Cheatwood Avenue are considered as one lot having a lot area of 16,250 ft.² and a lot width of 125 feet. Ms. Kelly Henderson, representing the applicant, testified that the existing house on 611 Cheatwood Avenue is being renovated and the proposal is to construct new single-family homes on 607 and 609 Cheatwood Avenue. It was further explained that 607 and 609 Cheatwood would have lot areas of 4875 ft.2 and lot widths of 37.5 feet. The lot width and lot area for 611 Cheatwood Avenue would be 50 feet and 6500 ft.2. Ms. Henderson explained that the proposed lot widths are more consistent with those in the neighborhood than the current lot width of 125 feet. Ms. Henderson stated that the intent of Cava Capitol LLC is to provide affordable housing. Ms. Henderson stated that there was no objection to the project from the surrounding neighbors.

In response to question from Mr. York, Ms. Henderson explained that if only one additional house were to be constructed that it would encompass a lot width of 75

feet which is significantly larger than those in the neighborhood. Mr. Davidson stated that it appeared as if lots were originally platted as 25 foot wide lots.

In response to a question from Mr. Pinnock, Ms. Henderson stated that the house would include a full porch and cementitious siding.

The Board finds that evidence shows that the strict application of the terms of the ordinance would unreasonably restrict the utilization of the property or that the granting of the variance would alleviate a hardship due to a physical condition relating to the property or improvements thereon at the time of the effective date of the ordinance, and (i) the property interest for which the variance is being requested was acquired in good faith and any hardship was not created by the applicant for the variance; (ii) the granting of the variance will not be of substantial detriment to adjacent property and nearby properties in the proximity of that geographical area; (iii) the condition or situation of the property concerned is not of so general or recurring a nature as to make reasonably practicable the formulation of a general regulation to be adopted as an amendment to the ordinance; (iv) the granting of the variance does not result in a use that is not otherwise permitted on such property or a change in the zoning classification of the property; and (v) the relief or remedy sought by the variance application is not available through a special exception process that is authorized in the ordinance pursuant to subdivision 6 of § 15.2-2309 or the process for modification of a zoning ordinance pursuant to subdivision A4 of § 15.2-2286 at the time of the filing of the variance application.

RESOLUTION: NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF ZONING APPEALS that a request for a variance from the lot area, lot width, and side yard (setback) requirements be granted to Cava Capital LLC for building permits to divide an existing lot into three (3) lots and to construct a new single-family detached dwelling on each of the vacant lots, subject to substantial compliance with the elevation plans submitted to the Board including provision of a full front porch and cementitious siding.

| negative: | None | |
|-----------------------------|--------------------------------------|--|
| affirmative: | Pinnock, York, Samuels, Hogue, Sadid | |
| Vote to Grant Conditionally | | |
| ACTION OF THE BOARD: | (5-0) | |

CASE NO. 18-18

APPLICANT: City of Richmond Department of Public Works

PREMISES: 601 NORTH 39th STREET and 3800-H EAST RICHMOND

ROAD

(Tax Parcel Number E000-1658/001 & E000-1660/001)

SUBJECT: A building permit to construct a new police equestrian center

(5,892 SF) with accessory parking.

DISAPPROVED by the Zoning Administrator on March 16, 2018, based on Sections 30-300, 30-410.1 & 30-402.1(2) of the zoning ordinance for the reason that: In an M-1 (Light Industrial District) & R-5 (Single-Family Residential District), the proposed use is not permitted. Uses required for the performance of governmental functions, primarily intended to serve residents of the adjoining neighborhood, are permitted. The proposed use by the Police Department services the entire City of Richmond.

APPLICATION was filed with the Board on March 16, 2018, based on Section 17.20(c) of the Charter of the City of Richmond.

APPEARANCES:

For Applicant: Lacy Salomone

Greg Nelson

Against Applicant: None

FINDINGS OF FACT: The Board finds from sworn testimony and exhibits offered in this case that the applicant, City of Richmond Department of Public Works is requesting a special exception to construct a new police equestrian with accessory parking for property located at 601 N. 39th Street and 3800-H E. Richmond Road. Ms. Lacey Salomone, representing the applicant, testified that application is being made under §17.20 (c) of the City Charter. Ms. Salomone explained that the project consists of designing and constructing a new equestrian center for the Richmond Police Department's mounted unit. It will replace the aging and operationally deficient stable currently located at 801 Brooke Road. The new building will consist of a wood frame structure with metal wall and roof panels and associated site amenities. The proposed new building will include a main floor level to accommodate an administration area for the mounted officers and a stable area for horses and related functions such as a tack room, wash bays,

laundry room and farrier area. Site amenities will include a parking area for visitors, staff, police vehicles and horse trailers.

Speaking in support, Mr. Greg Nelson with the Timmons Group stated that in accordance with §17.20 (c) of the City Charter the proposed equestrian facility will adequately safeguard the health safety and welfare of the occupants of the adjoining and surrounding property, will not unreasonably impair an adequate supply of light and air to adjacent property, will not increase congestion in the streets and will not increase public danger from fire or otherwise affect public safety. Mr. Nelson noted that the project had been approved by the Urban Design Committee and Planning Commission. Mr. Nelson indicated that the project was supported by the Fulton Hill and Church Hill neighborhood associations. Mr. Nelson stated that they had reached out to 28 surrounding property owners and there was no opposition to the proposed project. Mr. Nelson noted that the Police Department went door-to-door explaining the nature of the project.

The Board finds that evidence shows that the proposed equestrian facility will adequately safeguard the health safety and welfare of the occupants of the adjoining and surrounding property, will not unreasonably impair an adequate supply of light and air to adjacent property, will not increase congestion in the streets and will not increase public danger from fire or otherwise affect public safety and as such complies with the requisite provisions of §17.20 (c) of the City Charter.

RESOLUTION: NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF ZONING APPEALS that a request for a special exception from the permitted use be granted to the City of Richmond Department of Public Works for a building permit to construct a new police equestrian center (5,892 SF) with accessory parking.

| ACTION OF THE BOARD | : (5-0) |
|---------------------|--------------------------------------|
| Vote to Grant | |
| affirmative: | Pinnock, York, Samuels, Hogue, Sadid |
| negative: | None |
| | |
| | |

CASE NO. 19-18 (CONTINUED TO THE JUNE 6, 2018 MEETING WITHOUT FEE)

APPLICANT: Carver Homes LLC

PREMISES:

808 1/2 and 810 WEST CLAY STREET

(Tax Parcel Number N000-0352/030 & 016)

SUBJECT:

A building permit to construct a new single-family detached

dwelling.

DISAPPROVED by the Zoning Administrator on March 21, 2018, based on Sections 30-300 & 30-413.5(1) of the zoning ordinance for the reason that: In an R-7 (Single-And Two-Family Urban Residential District), the lot area and lot width requirements are not met. Lot areas of three thousand six hundred square feet (3,600 SF) and lot widths of thirty feet (30') are required. For zoning purposes, one (1) lot having a lot area of 6,038.94 square feet and a lot width of sixty feet (60') currently exists; lot areas of 2,946.97 square feet (#808 1/2) and 3,073.97 square feet (#810) and a lot width of 29.65 feet (#808 ½) are proposed.

APPLICATION was filed with the Board on March 16, 2018, based on Section 15.2-2309.2 of the Code of Virginia.

CASE NO. 20-18 (WITHDRAWN BY APPLICANT)

APPLICANT:

Elizabeth W. Hawthorne

PREMISES:

3134 and 3136 PARKWOOD AVENUE

(Tax Parcel Number W000-1404/043 & 044)

SUBJECT:

A building permit to construct a new single-family detached

dwelling (#3134).

DISAPPROVED by the Zoning Administrator on March 20, 2018, based on Sections 30-300, 30-412.4(1), 30-412.5(1)b & 30-630.1(a) of the zoning ordinance for the reason that: In an R-5 (Single-Family Residential District), the lot area, lot width and side yard (setback) requirements are not met. Lot areas of six thousand square feet (6,000 SF) and lot widths of fifty feet (50') are required. For zoning purposes, one (1) lot having a lot area of 6,000 square feet and a lot width of 50.0 feet currently exists; lot areas of 3,048 square feet (#3136) and 2,952 SF (#3134) and lot widths of 25.4 feet (#3136) and 24.6 feet (#3134) are proposed. Five foot (5') side yards are required; 3.0 (existing dwelling #3136), none for the existing rear metal garage (#3136) along the eastern property line and 3.1 feet (proposed vacant lot #3134) are proposed.

APPLICATION was filed with the Board on March 16, 2018, based on Section 15.2-2309.2 of the Code of Virginia.

| Upon motion made by Mary Jane Hogue and seconded by Roger York, Members voted (4-0) to adopt the Board's April 4, 2018 meeting minutes. |
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| The meeting was adjourned at 3:30 p.m. |
| Roger IV Yorkfr |
| Roy W. Benfour Secretary |

| 1 | VIRGINIA: |
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| 2 | ADIAINAI |
| 3 | ORIGINAL |
| 4 | CITY OF RICHMOND |
| 5 | BOARD OF ZONING APPEALS |
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| 8 | CASE NO. 14-18 |
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| 12 | |
| 13 | LAND USE ADMINISTRATION |
| 14 | 900 EAST BROAD STREET, FIFTH FLOOR |
| 15 | RICHMOND, VIRGINIA |
| 16 | MAY 2, 2018 |
| 17 | 1:00 P.M. |
| 18 | |
| 19 | |
| 20 | |
| 21 | |
| 22 | REPORTED BY: |
| 23 | GRACE F. LENGMUELLER, RPR, CCR |
| 24 | COURT REPORTER/NOTARY PUBLIC |
| 25 | |

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JANE K. HENSLEY - COURT REPORTERS (804) 739-3500

PROCEEDINGS

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MR. PINNOCK: Good afternoon, ladies and gentlemen. This is a regular monthly meeting of the Board of Zoning Appeals of the City of Richmond. The board is comprised of five of your fellow citizens who are appointed by the circuit court and serves without compensation. Three affirmative votes are required to approve any variance or grant an appeal.

The board is assisted by a secretary who has no voting power. The zoning administrator and his assistant are also present but do not vote. The board's powers are very limited and are set forth in the Code of Virginia, the City Charter, and Richmond City Code. The board does not have the power to rezone property but may only grant variances from specific zoning requirements as they apply to a particular property or grant appeals from decisions of the zoning administrator or grant certain exceptions to the zoning regulations.

The board's proceedings are informal, but we do adhere to certain rules. We ask that those persons expecting to testify in each case be sworn in when the case is called. The cases will be heard in the order in which they appear on the docket. First, we hear the

applicant, then others who wish to speak in favor of the case, then finally from persons in opposition. In the case of a variance or special exception request, the applicant, proponents, or persons aggrieved under Section 15.2-2314 of the Code of Virginia shall be permitted a total of six minutes each to present their case.

The board will withhold questions until the conclusion of the presentation. Rebuttal may be permitted at the discretion of the board, but shall be limited to correction or clarification of factual testimony already presented, and rebuttal should not exceed five minutes.

In the case of an appeal of the decision of the zoning administrator, the appellant or appellant's representative and the zoning administrator shall be permitted a total of ten minutes to present their case-in-chief and their rebuttal. The appellant or appellant's representative and zoning administrator shall be required prior to beginning their presentation to declare to the board how many of their allotted minutes shall be devoted to their case-in-chief and their rebuttal.

Following the presentations of the appellant and zoning administrator, other interested parties

shall be permitted a total of ten minutes to present their views. Interested parties are defined as a property owner other than -- other than the appellant whose property is the subject of an appeal and the neighborhood constituency consisting of neighbors and neighborhood associations.

After all cases have been heard, the board will decide each case. After your case is heard, you are welcome to stay through the remainder of the docket to hear the board's deliberations or you may leave. If you choose to leave, please do so quietly. The secretary of the board will notify each applicant in writing as to the decision of the board.

Case No. 19-18, 808 1/2 and 810 West Clay Street has been continued, so if you're hear for that case, it will not be heard at this time.

And Case No. 20-18, 3134 and 3136 Parkwood Avenue has been withdrawn.

Okay. The first case, Case No. 14-18, an appeal of Walter and Karen Emroch, that an October 19th, 2017, decision of the zoning administrator to withdraw a June 14th, 2017, notice of violation and approve the landscaping contained in the buffer area at 205 Lockgreen Court was an error. The specific ordinances referenced in the appeal are

Ordinance No. 85-138-130, the Lockgreen CUP ordinance, 1 2 and Ordinance No. 89-212-201, the amendatory Lockgreen 3 CUP ordinance. Everyone expecting to testify in this case 4 5 please stand and raise your hand, the right one. (All participants to testify were sworn.) 6 7 MR. PINNOCK: Thank you all. So we will start this with the zoning 8 9 administrator. The appellant. 10 MR. BENBOW: No. Sorry. You sure? 11 MR. PINNOCK: 12 Uh-huh. MR. BENBOW: MR. PINNOCK: Okay. So the appellant. 13 And if you would like to let us know how you 14 15 plan to use the ten minutes. 16 MS. EMROCH: I ... 17 Nine -- nine and one, sir. MR. THOMAS: 18 MR. PINNOCK: Oh, okay. Thank you, sir. 19 MR. THOMAS: We'll reserve one minute, 20 please. MS. EMROCH: I'm a little nervous. 21 Thank you for letting me speak today. 22 23 Karen Emroch, and the following is our chronological history with the CUP ordinance, which predates the 24

purchase of our purchase -- of our current home at

25

402 old Locke Lane.

when Lockgreen was developed -- developed and was approved by the city in 1985, we were neighboring residents in Hillcrest and understood the CUP ordinance guaranteed a 50-foot screening buffer on Lockgreen lots backing up to surrounding properties. That guarantee was part of what made us comfortable buying our current home.

when the purchase of our property in 1989 -- when we purchased our property in 1989, we felt secure that our privacy and property values were protected by the 50-foot screening buffer along the northern side of our property, the side that borders Lockgreen. The same year, the CUP ordinance was amended by a proper notice and hearing procedures, and no changes were made in the 50-foot requirements.

On January 15th, 1999, we received a letter from senior planner, Roger H. York, Jr. The letter, among other items, described a possible change that could affect our property, specifically the following: Consideration is being given to the elimination of the requirement that additional plannings be provided to affect a more opaque visual screen.

I called Mr. York. He came to our house on January 21st, 1999, and at 1:30, we toured along the

buffer on all three of the adjacent lots to Lockgreen, and I told him that we were opposed to eliminating the buffer. We thank Mr. York for following the procedures to properly uphold the ordinance.

The buffer screening change was not approved. This was 19 years ago. The CUP ordinance is still in effect and should be followed until 2035. My point in bringing up the amendment and the letter is to remind everyone there is a process that exists to change an ordinance. If the Kerrs objected to the CUP requirement, there was a procedure for changing the ordinance before their improper and devastating clearing.

In late November of 2015, we asked the Kerrs why they were clearing the 50-foot CUP buffer and when they would replant. They informed us that they had permission from Lockgreen Homeowners Association and a permit from the city to clear. I next contacted Philip Adams, management administrator for Lockgreen, and he led me to believe that the Kerrs did have a permit.

So then on December the 11th, 2015, I went to the zoning department at city hall to see the permit, and while there, obtain details on replanting plans.

Mr. Davidson told me that the Kerrs were, and I quote, in violation of everything. And there was no permit to

clear, only a permit to encroach their house into the RPA. This is when I learned that the Kerrs had never asked zoning for permission to clear. The Kerrs only asked DPU for permission to clear to the chain-link fence.

I point out the Julia Kerr request letter to DPU you received in your brief filed with BZA, Exhibit 7. It included that portion of the 50-foot CUP buffer that extended to a chain-link fence, which was 10 to 15 feet into that 50-foot CUP buffer.

On December the 23rd, 2015, Mr. Davidson did issue a warning to the Kerrs, but they had already cleared 10 to 15 feet along the 425-plus linear feet of the CUP buffer bordering on our property so that the -- at the time, the CUP buffer was already reduced from a depth of 50 feet to a depth of 35 to 40 feet. And Mr. Davidson never addressed this. It was 18 months before Mr. Davidson issued the violation on June 14th, 2017.

We were extremely distressed throughout this 18-month period because clearing continued in the 50-foot CUP buffer. That's Exhibit 23 and 24. The Kerrs continued clearing to their property line a portion of which is on our side of the creek while under a warning. It was even more baffling and also

disheartening when four months after the June 14th violation was issued, Mr. Davidson on October 19th, 2017, decided the Kerrs had met the CUP ordinance requirement for type and number of threes when no more trees had been added during those four months, and the -- many of the trees that Mr. Davidson counted were not even evergreens.

Mr. Davidson failed to consider the impact the loss of the improperly removed screening had and would have on our property. We now have a gash in screening on our northern border that creates the look and feel that our backyard is another Lockgreen common area and that we are living in a development. The height of the former screening buffer is shown on Exhibits 5 and 6 is gone. It's not there anymore.

In closing, when Mr. Davidson counted trees, he did not consider screening. And when he decided the Kerrs had planted enough, he either wittingly or unwittingly enabled the Kerrs to sidestep the process required by law to change a CUP ordinance. The CUP ordinance was to protect us as adjoining property owners, but we never got the promise and agreed-upon protections.

And since I referred to a letter that was not in your files, if anybody wants a copy, I have my

original copy from 1999, and I have five copies if anybody wants to --

MR. BENBOW: If you have your presentation,
I'd like it, because I can use that later on. You read
from it.

MS. EMROCH: Okay.

MR. BENBOW: If you have a copy.

MS. EMROCH: Let me get you -- well, it's the only -- where did I put it?

MR. THOMAS: We have extra copies.

MS. EMROCH: Oh, okay.

MR. THOMAS: Thank you. My name is David Thomas, representative of the Emrochs, and I'll be as quick as I can on this.

The CUP buffer exists -- it basically has two requirements. And what makes this an interesting and frankly somewhat easy case for the question before you -- and there's no real argument that the decision of the zoning administrator doesn't comply with the ordinance. The ordinance requires that the buffer areas be supplemented with a minimum of 10 evergreen trees and a maximum of 20 such evergreen trees per 100 linear feet. The buffer area here is 423 linear feet, which means that an acceptable plan, whatever else it has to have, has to have at least 42 and no

more than 85 evergreen trees, and the Howeth plan relied on by the administrator to withdraw the notice of violation doesn't. There's simply no way to count it that gets you up to the minimum number of trees required.

But the ordinance also contains a -- what I'll call a normative requirement to repair and replace the kind of screening that existed before, for exactly this reason. When you put a development like Lockgreen in the middle of an otherwise existing neighborhood, you have to minimize the impacts on the neighbors, and the CUP ordinance was designed to do that, to supplement the existing trees, to enhance the screening effect -- this all -- language is all directly from the ordinance -- to protect the adjoining properties and to eliminate any potential adverse impact. When you build a development, you have to make sure your impact on the neighbors is minimal.

This is what the Emrochs had before. These pictures are from a while ago, and -- but you can see the level of screening that exists even in the middle of winter. Deciduous trees and a mix of evergreens provide a clear space. And just for reference, this is where the house next door is going to end up down the road.

And this is the view from the other direction. This is the view facing from the Kerrs' house back to the Emrochs. And what you can see is only a sliver is currently visible. This is the screening that was in place prior to clearing.

Unless you think or be told that it's because of the development, the building itself, that's simply not the case. This is an aerial view of -- this is the Kerrs' house, Emrochs' property here, the grass at the south. After the house is completed, this is what tree cover and canopy was in place. The house is done. The clearing is done. Except it's not because at some point eight months later, you go from a full canopy to this is the ground. And side-by-side shows you just how -- wow. How stark it becomes. This is all intentional clearing by the property owner at the time. And on the ground, you can see the effects of manually clearing the buffer.

So I'm going to introduce Mr. Merritt, and he's going to come up here and talk to you about what is actually necessary. But, as I mentioned, this is the Howeth plan, and there's no way to get to 42 evergreen trees. Now, what you'll hear from Mr. Merritt is that 42, the minimum number, isn't going to provide the second requirement, the screening

required, the enhancement required, which is why we're 1 asking the board to consider essentially ordering this 2 be adopted. Overturn the decision of the zoning 3 administrator and to remand with instructions --4 MR. PINNOCK: You have one minute. 5 MR. THOMAS: -- to adopt this. Yes, sir. 6 7 And I think you all have heard this, but how do we know the Howeth plan is insufficient? Because 8 the Kerrs themselves have already planted far more 9 trees than what's called for, including delivering a 10 dozen loblolly pines Monday evening with this appeal 11

So with that, Mr. Merritt.

MR. BENBOW: Can we turn the clock off for just one second. I've got a question I need to get for the record.

MR. PINNOCK: Sure.

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imminent.

MR. BENBOW: Those pictures that you showed where the property had been cleared, what were the dates on those pictures? I didn't see one on the photos.

MR. THOMAS: Yes, sir. They should be --

MR. BENBOW: Can you pull those --

MR. THOMAS: Pulled them out of --

MR. BENBOW: -- back up again?

| | 16 |
|----|---|
| 1 | MR. THOMAS: the presentation. |
| 2 | MR. PINNOCK: They're in the package. |
| 3 | MR. BENBOW: But is there dates on them? |
| 4 | MR. THOMAS: Yes. Let me just I'll |
| 5 | identify them by exhibit number so that the record is |
| 6 | clear. |
| 7 | So this is a |
| 8 | MR. BENBOW: Not that one. It's the |
| 9 | side-by-side pictures. I just need the date. |
| 10 | MR. THOMAS: Oh, yeah. So this is a cut-out. |
| 11 | This is |
| 12 | MR. BENBOW: That's not it. |
| 13 | MR. THOMAS: Exhibit it's Page No. 34. |
| 14 | It's October 8th |
| 15 | MR. BENBOW: Okay. That |
| 16 | MR. THOMAS: 2014. |
| 17 | MR. BENBOW: That's not the one. |
| 18 | MR. THOMAS: Yes. Actually, it is. I just |
| 19 | zoomed in so you can see |
| 20 | MR. BENBOW: Okay. What I'm trying to see |
| 21 | MR. THOMAS: visually |
| 22 | MR. BENBOW: is the side-by-side pictures |
| 23 | where they cleared. |
| 24 | MR. THOMAS: This one? |
| 25 | MR. BENBOW: That one, yeah. |

That is --MR. THOMAS: 1 What's the date on that? 2 MR. BENBOW: April 5, 2016. It's the 3 MR. THOMAS: following exhibit in the packet and --4 Okay. 5 MR. BENBOW: -- presentation. MR. THOMAS: 6 Thank you. 7 MR. BENBOW: Got it. That doesn't count against you. 8 MR. PINNOCK: So I have 35 seconds left. 9 MR. MERRITT: Good afternoon. My name is 10 Phillip Merritt. I'm a landscape architect with 11 HG Design Studio here in Richmond. I've been engaged 12 by the Emrochs to evaluate the state of the required 13 tree buffer abutting their property and to design an 14 evergreen tree mitigation plan that fully meets the 15 requirements of the Lockgreen community development 16 17 ordinance. Based on several site visits to the property, 18 it is my opinion such a mitigation plan should require 19 at least the maximum number of evergreen trees called 20 21 forth in the ordinance, which is 20 trees per 100 linear feet. I've come to this conclusion for the 22 following reasons. The Emrochs have suffered a 23 long-term loss with the clearing of the existing 24

buffer, and no matter what trees are installed, their

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screening effect will not be fully effective for two or 1 more decades. Therefore, the more trees that are 2 planted now, the faster the buffer will recover. 3 MR. PINNOCK: okay. 4 MR. MERRITT: Now, the buffer that HG Design 5 Studio is proposing calls for a planting of 12.5 6 evergreen trees per 100 linear feet. 7 MR. PINNOCK: We've reached the -- the ten 8 9 minutes. MR. MERRITT: Okay. 10 11 MR. PINNOCK: Thank you. MR. THOMAS: Anticipating this, the balance 12 of Mr. Merritt's remarks we'll just ask be submitted 13 14 for the record. MR. PINNOCK: Thank you. 15 And now, the zoning administrator has ten 16 17 minutes. MR. DAVIDSON: I guess I'll do ten minutes. 18 MR. PINNOCK: How would you like to use your 19 ten minutes? 20 21 MR. DAVIDSON: Yes. MR. BENBOW: Do you -- are you going to split 22 23 your time? I didn't hear it. Do eight minutes. 24 MR. DAVIDSON: 25 Eight and two. MR. BENBOW:

MR. DAVIDSON: All right. I agree with everything said, mostly regarding, yes, clearing occurred. We've got pictures of before. We've got pictures of after. I think if you look at the -- the side-by-side, you'll also note that one's in full canopy, and the other looks like it's in the wintertime. So keep that in mind.

Yeah. The CUP was adopted by council in '85, and it had this preservation of trees and buffer areas. It also said there was an extensive topographic survey that was conducted to locate the existing trees and plants. And a lot of this was in -- in direct relation to I think where the entrance was. And, actually, there was a replanting and wall constructed along that neighborhood along with Charmian Road to deal with that part. I've never seen an extensive survey in the file or anywhere. So I end up with a site or sites that I don't know what's there. This also happened in 1985, so obviously, things have changed since '85.

The buffer area starts specifically shown as 50 feet, that's correct, along this property we're talking about. And it says they will be supplemented with a minimum of the 10 and a maximum of 20, as determined on the basis of need. So this presumes there's existing vegetation along the buffer area, and

soon there was some determination made that whatever was there was okay, I'm presuming, other than where they replanted and put the wall on Charmian. It also says you can remove underbrush, fallen, diseased, dead, and obviously, between '85 and 2015, '16, some have died, and some has been cleared. A lot of it was cleared from -- from the site.

A buffer is a -- is defined as something that serves as a protective barrier. And a buffer zone, a neutral area separating conflicting forces, broadly, an area designated to separate.

The planning application I've always noted as being distance-related and also visual -- visually screen. It's not listed in the CUP as a screening buffer. It's listed as a buffer. There's some discussion about it being utilized to enhance screening. Certainly. However, obviously, when this was written, whoever wrote it obviously has -- enforces the ordinance. It's very vague.

Sorry. I lost my train of thought.

The vague language of the enforcement is -specifically talked about the basis of the provision.
Obviously, as zoning administrator, I have to make that
decision. It's not the Emrochs. It's not anybody
else. It's me because I'm the one that has to enforce

it. So my opinion today may be totally different from somebody -- some other zoning administrators previous to me or after me.

But what does enhancing the screening mean?
What does it contemplate? Aside from the requirement
that's actually in the ordinance, the only thing that's
in the ordinance is you've got to have the evergreens,
you've got to have it at a certain distance between
them at a certain height. Well, how much -- how much
is needed? I mean, who determines other than me that
it's good enough or I got to have -- I got to add
trees?

It also doesn't say what type of evergreen we're talking about. But the most complicated part is where do you establish this basis for need of application? Am I at the top of the hill? Am I at the bottom of the -- bottom of the property next to the screen? Or do I have to contemplate them all? Can I be in the second-story bedroom window looking out and say, oh, I can see that property over there. And exactly, what am I buffering? Am I buffering the playground of the kids? Am I buffering the house? Am I buffering their backyard? I just don't know what -- what this is getting to.

So, again, the 50-foot -- the 50-foot buffer

gives you a distance, but it's not all visual that we're talking about. There's no question that vegetation was removed, but unfortunately, I'm kind of stuck in the quandary of, you know, what was there before, and this never contemplated somebody taking stuff out. It just said what's there exists, and it -- you think it's not enough, then you got to put pine trees or evergreen trees.

Now, they're showing a plan how they want it remediated. Well, they're looking at the entire length of the property, 400-and-some feet. I've never said that the area to the south ever needs additional planting. They do. I don't.

The major area that needs the planting is about 200 feet long, that main part, and based on the plan that was submitted, which I never initially approved because they were saying they're going to be four- to six-foot-high trees, so that's why I never approved it. It wasn't until I actually went to the property and saw the planting in, which I didn't know had gone in, that they were of the requisite height. And that's when I wrote the letter saying that it was acceptable.

So last thing is that, you know, they're talking about the pine trees and evergreens and

everything else. But they don't talk about any of the other vegetation that's been planted or exists.

They're -- and if you look at -- I think it's

Exhibit 18. They're just showing the evergreen trees, the loblollies. They're not showing anything else. If you look in, I think, Exhibit 21, that show -- oh, that's just their plan. But if you look at the plan that Howeth submitted, that has all of the other trees in it that identifies it, even the undergrowth. So that's where I'm coming from.

I have the presumption. I think it's reasonable. Yes, it's not going to grow immediately, but the CUP provision that's in here doesn't even contemplate that happening. So if I put a six-foot pine tree up -- or put it in the ground, because it's not screened enough, how long is that going to take? But the ordinance -- that's the requirement of the ordinance, so ...

As an aside, other than the -- I did go to the site yesterday. And, yes, other planting has been done. And I got two copies of a number of photos taken from different parts of the property, and you see visions from the top of the hill --

MR. BENBOW: Hey, Chuck.

MR. DAVIDSON: -- from the Kerrs' property.

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MR. BENBOW: Let them have one, and give one 1 2 to Mr. Thomas, would you. MR. DAVIDSON: Well, one's black and white 3 and one's color. 4 MR. THOMAS: And I guess -- sorry --5 MR. BENBOW: Mr. Thomas --6 7 MR. THOMAS: -- Mr. Chairman, I know we don't strictly adhere to Rules of Evidence here, but we were 8 told that we were not allowed to use materials that 9 weren't submitted in advance of the hearing, so I'm 10 only, for whatever purposes, objecting on the basis 11 I've never even seen these to respond to. 12 But Chuck's decision is not based 13 MR. YORK: on this at all. Your decision is based on last year. 14 15 MR. DAVIDSON: Yes. Right. MR. YORK: Yeah. And so this is -- this is 16 17 irrelevant. 18 MR. DAVIDSON: Okay. 19 I mean, it means that you've got MR. YORK: another opportunity to reevaluate it, but it's not 20 21 before us. So, again, that -- that's how MR. DAVIDSON: 22 I was looking at the -- at the approval or the 23 withdrawal of the zoning violation letter because I 24

felt that it met -- it met the standards of the CUP.

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did actually measure the distance 200 feet, and I counted the number of trees that they were showing on a plan, and I said it was okay.

MR. YORK: Don't go away.

Are we going to hear from anybody else before we ask questions?

MR. PINNOCK: Are there -- other interested parties have --

MR. BENBOW: You can ask questions if you want at this point.

MR. PINNOCK: Go for it.

MR. YORK: I have a couple of questions. One is you stated that you're only concerned about the -- the efficacy of the buffered area within a 200 feet stretch opposite the property, but not necessarily further down the edge of the property. Why did you make that determination?

MR. DAVIDSON: Because I didn't think that the additional evergreens were required as the basis of need, as far as screening of whatever they were supposed to be screening.

MR. YORK: Well, assuming that even if it's not -- in other words, if this were -- let's suppose this were a buffer screen and it was a vacant lot and somebody came along and illegally cleared it out, would

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vou cite it as a violation? But there was no --
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    nothing developed on the lot?
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                             If they cleared it out?
              MR. DAVIDSON:
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              MR. YORK: (Nodding head.)
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              MR. DAVIDSON: Certainly, yes.
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              MR. YORK: And what would you -- what would
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    your remedy be?
              MR. DAVIDSON: Well, I mean, they'd have to
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    restore it with -- with some vegetation or make up
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    vegetation on either --
              MR. YORK: But would it apply to the whole
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    length of the buffer?
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              MR. DAVIDSON: For that section that was now
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    visible.
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                         They cleared?
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              MR. YORK:
              MR. DAVIDSON: Yeah.
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                         The other question I had --
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              MR. YORK:
              MR. DAVIDSON: You can't screen something
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    that you can't see.
                         I mean, that --
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              MR. YORK:
                         I'll ask Mr. Thomas the same
    question.
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              These buffer areas that were planted,
    et cetera, et cetera, et cetera, as determined on the
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    basis of need to enhance the screening effect. Do you
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    interpret that to mean that the spacing requirements in
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the ordinance for the supplemental screening in and of 1 themselves, if there were nothing else there, would 2 meet the buffer requirement? 3 MR. DAVIDSON: Well, I think -- I mean --4 MR. YORK: In other words, if this were --5 MR. DAVIDSON: I don't think it's saying you 6 have to do them every 10 feet. I mean, I think you 7 need the -- you could concentrate on one area if that's 8 the basis --9 MR. YORK: If this were --10 MR. DAVIDSON: -- you need. 11 MR. YORK: If this whole area that we're 12 talking about was 100 percent clear, would you consider 13 the remedy of the staggered six feet high -- you know, 14 the provision, the ordinance? 15 MR. DAVIDSON: The six to eight-footers? 16 MR. YORK: Yeah. If they were to plant those 17 within a completely barren area, would you consider 18 that to be in compliance with the ordinance? 19 Well, I think what the CUP 20 MR. DAVIDSON: says is minimum of, maximum of. So it says minimum 10, 21 22 maximum 20. So you don't feel. 23 MR. YORK: MR. DAVIDSON: So I think that's a fallacy of 24 25 the language of the ordinance.

MR. YORK: Well, that's another story altogether.

MR. DAVIDSON: I mean, if you have no screening and you're planting six- to eight-foot-high --

MR. YORK: So you're saying you don't feel -even if this were a 200-foot strip of absolutely
nothing, you don't feel you're required more than 20
supplement six to eight-foot trees?

MR. DAVIDSON: If it existed as that, I would say yes. I mean, how would -- what would you do if a fire came through and burned everything down? I mean, all that says is that you will -- you'll plant it back so you have a buffer. But there's no other guidance.

MR. YORK: Yeah. I'm getting to the question about whether 20 such trees within a hundred-foot stretch meet by themselves the screening requirement of the ordinance.

MR. DAVIDSON: Well, I understand. In fact, there was another -- there was another case along Charmian where -- where they built the wall and where they planted trees. I think they planted them on 10-foot centered or something to that effect.

MR. YORK: I remember.

MR. DAVIDSON: So when initially they went in

and they grew to a -- say a 15-, 20-foot height, great, no problem, screened beautifully. But, you know, these plants grew a whole lot taller, and as they aged, all the other stories started dying out. That screened effect was no longer there.

In fact, if you go over to Semmes Avenue by the Overnite -- the old Overnite, there was a requirement in the ordinance about evergreen screening for parking areas. Well, when they planted them, they were, you know, six feet high. Couldn't see a car. Well, now, they're 30 feet high, and everything underneath is --

MR. YORK: But in both cases --

MR. DAVIDSON: -- and you can see the cars.

MR. YORK: -- it's your determination that they're in compliance?

MR. DAVIDSON: Correct.

MR. YORK: Thank you.

MR. DAVIDSON: Well, and -- you know, and that's taking into account, you know, you do have existing vegetation. You've got bamboo. You've got, you know, a whole lot of other things growing there that you won't see on any plan. And the plan does show that there are other -- other trees remaining. Stuff has been added, undergrowth and otherwise, but you also

have a number of other trees, deciduous and evergreen, 1 2 that will have canopies of, you know, 30 feet high and canopies 25 feet, 30 feet wide. I mean -- so it's 3 not -- you can't just look at the tree issue as the 4 evergreens. You're going to have other things growing 5 6 and filling in the things that they're saying you can't -- can't screen with. 7 8 MR. YORK: Okay. MR. PINNOCK: Other questions? 9 All right. Are there other interested 10 parties that are not --11 12 MR. BENBOW: You have -- you have rebuttal from Mr. Thomas and then again from Mr. Davidson if 13 they choose to. 14 MR. PINNOCK: He used all his ten minutes. 15 Pardon me? Did he use all his 16 MR. BENBOW: 17 ten? MR. PINNOCK: He did, yeah. 18 MR. BENBOW: I didn't know that. 19 20 apologize. MR. YORK: Well, we can extract testimony in 21 22 the questions. 23 MR. PINNOCK: Sure. Are there other members who are not 24 25 appellants who wish to speak in this matter? And

there's a total of ten minutes. 1 Do they know to divide it up 2 MR. BENBOW: 3 amongst themselves? Do they know that? So --MR. PINNOCK: 4 Usually we do that. 5 MR. BENBOW: MR. PINNOCK: Yeah. Can I ask how many folks 6 7 expect to --8 MR. BENBOW: Okay. We -- we need to know which side you're on, because each side gets ten. 9 MR. THOMAS: On behalf of the appellant, 10 11 there's one, two, three. MR. PINNOCK: Yes. I'm asking on behalf of 12 the appellant, how many people? There are three. 13 Three. 14 MR. BENBOW: MR. PINNOCK: Would you like to just evenly 15 16 divide up this time? (Simultaneously speaking.) 17 I only need three minutes. 18 MR. COHN: 19 MR. PINNOCK: Okay. 20 MR. BENBOW: Okay. 21 MR. COHN: Thank you. My name is David Cohn, 22 I'm here representing myself. And I'm here really in two contexts. One, I live at 4708 Charmian 23 24 Road, which is directly across the street from Lockgreen. And, secondly, in 1985 -- and I've lived 25

there since 1982. In 1985, I was one of the three people for Westmoreland Place who negotiated these restrictions that are in the community in the plan, so I'm here to give some background.

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The developer when it originally came to the affected neighborhoods -- which were Hillcrest, westmoreland Place, and Windsor Farms -- had a proposal to develop between five and seven estate lots. changed his mind very quickly after that and came back to the neighborhoods with the idea of having much more dense development. At that time, the three neighborhoods had in Lockgreen around the perimeter of this property extensive plantings. And the problem with the developer's proposal for extensive dense development was that the rears of homes that he would be developing would face the fronts of homes in Westmoreland Place. In addition to that, there was a similar effect on the properties on the other three sides of the development.

In response to that, there were extensive negotiations. And negotiations resulted in representations that were made by the developer to the planning commission, which ended up in this case, and those representations also ended up in the community unit plan itself, the very proposal that you're looking

at.

And if you focus on what was represented and what ended up in the community unit plan, it was very clear -- and I'm reading from the proposal -- that there would be enhancement of the screening effect of existing vegetations. And we took that as meaning that the vegetation around the perimeter of this property, except where it was diseased or unsightly, would remain and would be supplemented by these evergreens. And the distance from the property line in which this would happen would be 50 feet.

And in the case of Westmoreland Place, there was one additional requirement to create harmony among the neighborhoods, and that was that a wall would be constructed. The wall was constructed, the buffer was put in place, the existing foliage was supposed to be in place, remain there forever, except where it needed to be replaced because of disease, and finally, there would be supplemental.

This ended up being critical because when the development actually was constructed, it was primarily on the perimeter of the property. If you go out to Lockgreen, the whole center is a common area which is wide open. I'm worried about the precedential effect on the buffer in the rest of the area. It effects the

other neighborhoods, and I ask that you focus again on the enhancement of existing screening and this -- the evergreens that are being planted.

But the problem is toothpaste is out of the tube right now, and the question is how do we get back to where we had been had this original screening not been removed? Thank you.

MR. PINNOCK: Thank you.

MR. MENGES: Mr. Chairman and members of the Board of Zoning Appeals, my name is Charlie Menges.

I'm a resident of Westmoreland Place. I'm here on behalf of Westmoreland Place Association to speak to this issue.

Many of you will already know that we've been here before before the Board --

MR. BENBOW: Excuse me.

MR. MENGES: -- of Zoning Appeals.

MR. BENBOW: Do we have your --

MR. MENGES: Oh, I'm sorry.

We've been here before at least on two different occasions when attempts were made to encroach into the buffer area on the northern end of Locke Lane along Charmian Road. In both of those cases, the zoning administrator had determined that violations would occur if the developer of the lots were allowed

to do what they proposed to do in terms of encroaching into the buffer area.

That decision was appealed. And in both cases, this Board of Zoning Appeals upheld the zoning administrator's decision that the buffer is inviolate and cannot be torn out. It cannot be violated. It must be maintained in its natural state in addition to some of the other things we talked about.

So our reason to be here is not because I can see this particular property, but this buffer is extremely important, that the integrity of the buffer being maintained all around Lockgreen, because if it's not maintained on this side, then we're going to have property owners in Lockgreen talking about how they're not going to maintain their buffer as well.

As David Cohn indicated, this goes back to an original agreement between the developers calling their own of Lockgreen and the neighborhood here, which it was agreed as to how this buffer would work. That agreement, that compact, was set forth in the community unit plan, and it's up to the zoning administrator to uphold that compact on behalf of all the other property owners.

Remember, the buffer is a 50-foot wide buffer. It's not just planting a few trees in a row

here, and that takes care of it. The entire 50-foot buffer in its natural state was to be maintained. And so what's happening -- what happened, as a practical matter, is as each lot was developed, a house is put on there. Then the issue was, okay, does anything need to be done to enhance the buffer -- now that there's a house here, you can see.

This is one of the lots -- it may be the last lot to be developed in Lockgreen. And, initially, nothing was done to the buffer, but that would have been the appropriate time to look at it and see whether or not even the natural vegetation was adequate.

Because the natural vegetation was not -- is not all that the CUP specifies. It's natural vegetation and what is needed in order to enhance the screening effect of the buffer.

That's not a decision the zoning administrator makes as to what he believes subjectively is needed. It's an objective test. What is needed to provide a visual screen? Because, as David Cohn indicated, visual screen is critical for all the homes on the adjoining neighborhoods that faced Lockgreen, and now we're looking at the backs of all these houses that hadn't been there before.

So -- so what happened in this case? Well,

we all know it was the most egregious violation of the buffer that -- that has happened, and they just totally clear-cut everything, just bulldozed down everything down to the dirt in the buffer area in just wanton disregard.

Now, I'm not saying they did it because they -- they knew they were violating it. I'll -- I'll give them the benefit of the doubt that they didn't do it knowingly violating the law. But now that we have what we have, how do we restore it? And that's the decision that's before this board.

The zoning administrator has proposed a plan which is called a partial landscaping plan. I've never heard a better name for it because it is as partial as it possibly can be. There's nothing complete about that plan in terms of doing two things. One, restoring the natural vegetation as much as you can restore it, and two, enhancing what was there originally so that it provides a screening effect. It doesn't do any of that.

what's required is for the entire 50-foot buffer -- again, not just one line of trees, but the entire 50-foot buffer be veg -- to be planted with vegetation which is going to have the effect of providing a natural screen. That doesn't mean loblolly

pines. We've got those along Charmian Road, and somebody's indicated they grow up, and suddenly, you don't have any screening at all.

There are lots of trees, though, that can be chosen that will provide a true screening effect; cedar trees, holly trees, and the like. That's what this plan needs to take into account as well as many, many more trees that has been provided.

So we would respectfully request on behalf of Westmoreland Place Association that this board grant this appeal and send this back for an actual remediation plan that will provide the screening effect that the ordinance was intended to do. Thank you.

MR. PINNOCK: All right.

MR. BENNETT: Good afternoon. My name is Dick Bennett. I live at 4808 Charmian Road in Hillcrest, and I'm appearing on behalf of Hillcrest Civic Association.

we're obviously concerned about these buffers. We have approximately ten lots in Hillcrest that adjoin Lockgreen on the western side of the property, and these buffer areas are very, very important because they -- generally, the Hillcrest lots are lower on that side of Lockgreen.

We certainly would support this appeal. It's

obvious from looking at the property -- and I've been to look at it -- that what was done here was a complete destruction of what was a very pretty natural buffer.

And I might add the Emrochs' house used to be the old Thalhimer house, and it was -- I think it's the most spectacular lot in the city of Richmond. And it's really been destroyed view-wise by what's happened here. So I would encourage you to look seriously at this appeal, and let's do the proper thing and reestablish a full and complete buffer. Thank you.

MR. PINNOCK: Anyone else to speak?

MR. THOMAS: Mr. Chairman, I have a letter from John West who's at 317 Charmian Road and couldn't be here today, that he asked just be submitted in favor as well. Thank you.

MR. PINNOCK: Okay. So is there anyone here to speak in favor of the zoning administrator's decision?

How many of you are there?

MR. MOORE: Two.

MR. PINNOCK: Two.

MR. MOORE: Mr. Chairman, members of the board, my name is Glenn Moore. I'm president of the Lockgreen Owners Association, and our association would like to request that you affirm the zoning

administrator's decision with respect to the Kerrs' efforts to restore the buffer area on their property. And Dr. Kerr will speak following me. She's the property owner, and I'm sure you'll have some questions for her.

I think the -- in addition to being the president of the Lockgreen Owners Association, I also was on the attorney team for the applicant when this rezoning occurred, so I have a little experience with it from that perspective as well.

I think the language in the ordinance -- or, actually, it's in the applicant's report that was incorporated into the ordinance by reference -- is a little confusing, and I -- whereas it talks about a minimum of 10 evergreen trees, a maximum of 20. Then it says "or as determined on the basis of the need for such evergreen trees to enhance the screening effect of existing vegetation."

So I think -- I don't want to put words in Mr. -- in Chuck's -- Mr. Davidson's mouth, but I think what -- the way this has been interpreted on his behalf, I think the way I would do it is you go out, you make a determination as to what's necessary, and I think that's what he's done. I think it's his job to do that. And I would ask that you affirm his decision.

I would also let -- want to report to you that the Kerrs did ask for the approval of the Lockgreen Owners -- or, actually, the architectural control committee of the Lockgreen Owners Association for their plan, which was granted. And I don't believe any other approvals is actually necessary. That's all. Thank you.

MS. KERR: Hi. I'm Julie Kerr.

MR. BENBOW: Can I get the form.

MR. PINNOCK: The yellow sheet.

MS. KERR: Yes.

MR. PINNOCK: Thank you.

MR. BENBOW: Thank you.

MS. KERR: We moved our family to Richmond in 2012. I served this country for 18 years, and my husband served for 26 years in the U.S. Army. It saddens me that I'm standing here today and I'm looking at this appeal before the board that contains numerous false allegations in addition to misleading information and photos. There is not enough time to address every allegation and misleading photo, but the ones I find most poignant are presented here.

we purchased in 2013 this lot that had
428 linear feet of CUP buffer. Prior to our purchasing
the lot, 200 feet -- linear feet were poorly

screened -- and I have notes of this -- due to decimation of vegetation by invasives. The remaining 228 linear feet was well-screened and remains as such today with preexisting vegetation from which a tree has never been removed. There is no clear-cutting of the CUP buffer on this property.

Our neighbors mislead the board into believing that 428 linear feet of the CUP buffer has been clear-cut and thus calculations for possible CUP interpretation of evergreens needed to screen the lot will be based upon the 428 linear feet. This is not the case, and I will show you photos. In addition, our neighbors falsely allege that we cleared the CUP buffer. Mr. Davidson has verified this is not the case with inspection of the property. 228 linear feet are preserved to the depth that they originally were.

Our neighbors that have made these allegations live at the top of the hill, and we live on the up-slope of a hill opposite their residence. The CUP buffer is in a ravine. It would have been wise for our neighbors to address the CUP buffer recommendations for screening in 1985 when they moved into their home and noticed that there were gaps in screening, especially in the wintertime, as I show in photos. No owner of the lot since 1985 planted evergreens to

enhance the areas of poor screening since the inception of the CUP until we arrived. If our neighbors had addressed it then, then the trees would be mature enough to today to help shield their view of our home that was built in 2015.

In 2014, we presented a proposal for removal of this noxious growth and the dead trees in -- to the DPU, city arborist, and our HOA. And we provided a proposed replanting plan with healthier vegetation. This area involved 200 linear feet of the 428 linear feet of the CUP. The proposed removal and replanting plan were both approved were -- in 2014.

Our neighbors allege that we never had authorization to even go far -- so far as to include a memo that a for -- city forester never walked our property. This has since been rescinded by the forester, for as of last week, I phoned him, and he verified with an e-mail that all of his prior correspondence was his, and it shows that he indeed did go to our property and annotate dead versus live trees.

Over the course of three years, we have removed from the CUP only two, but dead but standing deciduous trees as well as the invasive wisteria. And in October 2016, we replanted the CUP and purposely allowed for any potential CUP buffer recommendations

and interpretations.

January 2017 drew up a landscape plan to depict these plantings that were already in place. These plans were submitted to Department of Zoning. In accounting for 200 linear feet involved in the CUP buffer, we replanted 20 evergreen, 25 deciduous trees, and 79 shrubs. Despite this submission, in June of 2017, we received a notice of violation from Department of Zoning requesting a copy of the replanting plan that has since been rescinded after inspection of the lot as well as reviewing the landscape plan that had been submitted already.

I feel that our neighbors have appealed this decision because it is not their own replanting plan. In fact, even after October 2016 and prior to our neighbor's completed appeal to the Board of Zoning in January of 2017, we actually planted additional evergreens and shrubs such that there were now 42 evergreens, 96 shrubs, and 25 deciduous trees in the 200 linear feet of concern of the CUP buffer. Yet our neighbors falsely allege that there were no additional plantings in the CUP buffer and only 19 loblollies to account for the evergreens.

what they state is not true. They have

always -- we -- there have always been additional plantings, and the number of evergreens exceeds the 19 they claim to be on the lot, and the 20 to 40 that might be recommended depending on how you determine the CUP ordinance. Yet, despite this massive planting, our neighbors are still not pleased and have filed this appeal with false allegations. It appears to me as though they want full control of landscaping our lot that had been untouch -- their untouched vista for over 30 years.

since October of 2016, we actually now have in the CUP buffer 87 evergreens, 40 deciduous trees, and 96 shrubs. This is far greater than any potential interpretation of the CUP ordinance. Despite this, I stand before you today because, for three and a half years, our neighbors, I believe, have worked their way through departments of the City of Richmond as well as the state of Virginia to issue us erroneous notices of violations to promote their own personal agenda of what they want our landscaping to look like. They did this at first under the premise of a resource-protected area being established on our lot and a CUP buffer.

To promote their personal agenda, they first started with the Department of Zoning in 2015 but did not get anywhere. They then went on to the DPU. They

did not get anywhere. They then proceeded to the DEQ to try to promote their most absurd replanting plan, which would have entailed planting a forest as well as thousands -- tens of thousands of rootlets and seedlings up to the foundation of our home such that eventually you wouldn't be able to open a basement door without hitting a mature tree.

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Our neighbors manipulated and pushed so hard that attorneys to represent us as well as the state and the City of Richmond had to become involved. Ironically, whilst pushing so hard to have their desired landscaping plan forced upon our lot, which would convert our lot that had been established prior to the Chesapeake Bay Act into a forested resource protected area, something that our lot is actually exempt from, our neighbors themselves with a similar lot have done nothing to improve the RPA with plantings on their lot, yet it was so important to establish those plantings on our lot. I believe that they had no concern for the actual environment, rather to further their personal agenda. In January 2017, their proposed planting plan failed, and their actions cost the city and state hundreds of man hours and money, and it was all to promote their personal agenda.

After our neighbors failed to get their way

through the DPU and DEQ, I believe they have now returned to the Department of Zoning to still try to control plantings on our lot. They are pursuing the Department of Zoning and now the Board of Zoning Appeals with baseless complaints and false allegations and misleading statements to now instate a different landscaping plan from their initial one. They can no longer utilize their prior landscaping plan as the Department of Zoning does not oversee the RPA and thus their initial desired landscaping plan cannot be enforced. They are now against spending countless man hours and recourses and time and money of the city to promote their personal agenda.

To get the Department of Zoning's attention, they resubmitted a letter a year after its initial submission by the president of Westmoreland, Rick Gates. Nobody from Westmoreland has bothered -- or Hillcrest -- to come to our home, look at photos, look at our lot and see what we have done with this piece of ground.

Mrs. Valentine said to us before we even started building, "I can't believe somebody bought that lot. All that stuff needed to be burned to the ground." We did as much as we could to preserve what was needed on that lot and was healthy for the lot.

Mr. Davidson found that the planting plan that was submitted in January of 2017 and subsequently inspected the lot, saw that it fulfilled any CUP buffer interpretations and withdrew any violation notice that had been sent in June of 2017. He saw the 20 evergreens for the 200 linear feet of poorly screened CUP as well as the 79 shrubs and 25 deciduous trees, and he also saw the 228 linear feet of --

MR. PINNOCK: You have about a minute left.

MS. KERR: -- preexisting screening of the CUP to still be intact. This is in stark contrast to what our neighbors state is present on the lot, 19 loblollies. And they state they we clear-cut the entire buffer, added no additional plantings. All lies.

Our plantings in 2016 were actually purposely designed to avoid any meeting such as the one that we are all attending today. Mr. Davidson's inspection agrees with this interpretation of the CUP buffer's recommendations. Yet, here we stand. I am dumbfounded that an attorney can present these false allegations such as cleared an entire CUP buffer, offered no additional plantings, only has 19 evergreens planted, forcing a citizen to appear to prove them wrong. There's no basis for this appeal. All of these --

these plantings, 42 evergreens, were in prior to their final submission of their appeal. There's no basis for this appeal, and we request that the approval issued in the fall of 2017 by Mr. Davidson stand without further consideration.

MR. PINNOCK: Five seconds.

MS. KERR: Whatever the ruling today, no party wins in this abhorrent situation. None of us will ever get back the hours, the money, and resources utilized today. The only way to win in this situation is to shake hands and to be good neighbors. The new plantings in place will grow and currently provides screening over six feet --

MR. PINNOCK: Okay.

MS. KERR: Currently are providing screening over six feet in height.

MR. PINNOCK: Thank you, Ms. Kerr.

MS. KERR: It's more than what was there when we moved in.

MR. PINNOCK: Thank you.

Okay. Questions before, starting with Mr. Thomas.

MR. BENBOW: I'd like two things.

24 Reporter -- the notes that -- that you used. And,

Ms. Kerr, do you have the notes that you just read

from? We'd like copies of those, if we'd please get those. I can have someone make them if you'd like. Yeah. I want copies of that.

Brian, make copies of that. Ms. Kerr. And I need -- need what she read from. Just please hand it -- I'm going to have copies made now before we go further.

MR. YORK: Let's take a couple-minute break.

MR. PINNOCK: Ladies and gentlemen, we're just going to take a couple-minute break here.

(Recess, 1:54 p.m. to 2:02 p.m.)

MR. PINNOCK: I apologize, ladies and gentlemen. The zoning administrator still has two minutes of rebuttal time left.

MR. DAVIDSON: All right. It's more of a statement. You know, obviously, a number of people have testified for and against the decision, and -- as far as like neighbors and representatives of organizations. They obviously have different perceptions of what happened in 1985, what the reasons of the CUP were, what the conditions of the CUP were.

You know, as I said earlier, this is poorly written as far as probably the administrative standpoint because the condition actually references back to an applicant's report. And if you read all of

the conditions other than, you know, the six to eight-foot high, the 50-foot on the plan and 44-foot on the plan depth of the buffer, it's all vague information. You know, basis of need and to enhance the screening effect and, you know, what specifically does that mean? And I -- I thought I have alluded to that earlier, but we have three different opinions and different words used by three different people who supposedly were all involved in this of what the intent of it was. And, unfortunately, I'm the poor guy that needs to determine what the intent of that is, and I've made my decision.

MR. PINNOCK: Thank you, sir.

Okay. So now, I'm going to open up to the board for questions.

MR. THOMAS: Yes, sir.

MR. YORK: It's been a while since I asked these questions of Mr. Davidson, but you remember them. I'd like to hear your answers to them.

And let me elaborate a little bit on one of them. These buffer areas that you said planted with a minimum of 10 evergreen trees at six to eight feet height with a maximum of 20 such evergreen trees with 100 linear feet of such buffer area. As determined on the basis of need to enhance the screening effect, do

you believe that the zoning administrator can require more than 20 evergreen trees based as indicated to enhance the buffer area?

MR. THOMAS: If the existing buffer were still in place, no.

MR. YORK: If it were completely clear --

MR. THOMAS: Correct.

MR. YORK: -- would you require more than those 20 trees per hundred feet?

MR. THOMAS: Yes, sir. And I'm going to answer both visually and orally because --

MR. YORK: But I want to hear the legal basis for why you say that.

MR. THOMAS: Yes, sir. If you go down -- and that's why I was just going to put it up here so we can all see the wording of the ordinance itself, so it wasn't a he said/she said on the ordinance.

The ordinance does contemplate what happens if existing vegetation has to be cleared. If it's removed for any reason -- it's right down here at the bottom. If it's removed, additional plantings are to be added. Because of what Mr. Menges said, in 1985, there was an existing buffer between Lockgreen, which is on the far side, and the neighborhoods that surround it, and it looked like this, and it's a mix of

evergreen and deciduous.

and so the -- the ordinance says careful attention has been pay -- has been paid to maintaining and supplementing the existing trees and plantings, and so it's to this that the zoning administrator can -- can require the addition of no less than 10 and no more than 20 as determined on the basis of need for such evergreen trees to enhance the screening effect of existing vegetation. That's the direct quote. If there is no existing vegetation to enhance, then yes, the zoning administrator can, and I believe must, require that whoever took down the existing vegetation has to replace it to where it was and then supplement it with the evergreen trees.

MR. YORK: What if there was never any vegetation there? What would he -- what -- what would be the standard he would use?

MR. THOMAS: I don't know the answer to that question because it wasn't what was presented at the time Lockgreen was developed. This existed all the way around the existing Lockgreen parcel, so I don't think it was contemplated by the ordinance because it wasn't a condition that existed at the time.

MR. YORK: Now, with respect to the issue of the portions of the buffer that are off to the sides of

the lot that -- opposite which there isn't anything except, you know, open space, are you saying that the -- that those -- that those areas that are off to the sides --

MR. THOMAS: Down here.

MR. YORK: Exactly. That the supplemental requirements apply to those areas as well?

MR. THOMAS: They do, because -- and it's not up here in the -- in this, but it is in the presentation is that while there is a part of the buffer that directly faces the Kerrs' house -- here what I'll call the eastern end just on the picture. It's not actually east, but the right side of the picture. As Exhibit 18 makes clear, the left side actually shows the houses -- you can just see here, that line, the left side of the picture. And in this case, the Emrochs' house is essentially here. So the entire buffer screens not just the Kerrs' house, but the rest of the Lockgreen development that abuts the property.

And so the answer -- the direct answer to your question is yes, I think the reason it's written the way it is is because there was an existing screen of the entirety of the property line and all the way around Lockgreen, and this is what was designed to be

maintained and as needed supplemented with a mix -- and that's to the extent the board would like to hear it, that was basically the thrust of Mr. Merritt's presentation as to why essentially you can't do that by just planting a bunch of loblollies every five feet on a staggered count.

MR. YORK: So the burden is on the Kerrs to have to provide screening for property they don't own?

MR. THOMAS: The burden is on the Kerrs to maintain the screening in place at the time they built their house, and that's why I thought -- you know, we can talk about whether or not there was clear-cutting or not. I think this is one of those cases where a picture is worth a thousand words. This is 2014. This is 2016. And --

MR. PINNOCK: When in 2014? I'm sorry.

MR. THOMAS: It's Octo -- I'm sorry. October of 2014 and April of 2016, not the dead of winter. That would be a correction to what the zoning administrator said. And you can see, however, that whole swaths of it have, in fact, simply been clear -- I don't -- when I say "clear-cutting," I don't think I was engaging a hyperbole. I'm a lawyer. I'm not opposed to engaging in hyperbole -- especially with my wife, but I don't know any other way to -- to call that

than to show you what it looks like on the ground.

And so the answer is the Kerrs aren't required to put up a screening just to benefit the Emrochs or any other neighboring property owner. The reason we're here today is because they made it worse, and all we're looking for is a return to status quo ante. And that's what I think the ordinance requires because that's the deal under which Lockgreen got developed in the first place.

MR. YORK: So your opinion is that -- and there are a lot of people in this room that were around and involved in this, including myself, and we all maybe have slightly different ideas of either what the effect was or how it did or didn't get translated into proper language, but are you -- I guess to summarize your position, are you saying then that the extent to which the buffer area existed at the time Lockgreen development occurred is a -- is a status that needs to be maintained?

MR. THOMAS: Yes, sir.

MR. PINNOCK: Can I --

MR. THOMAS: Yeah. And that's -- to quote the ordinance, yes, that's the existing vegetation. That's why it's written that way.

MR. PINNOCK: And I have a question just on

that subject. So is a survey of existing landscape required either to identify what's existing in a screening or to address what needs to be supplemented, or is this a best judgment sort of approach?

MR. THOMAS: So the -- I hate that I have to do this because it's the old lawyer joke. On the one hand; on the other. It's both.

In this case, the zoning administrator does have available to him evidence of what the screening was. You heard Ms. Emroch that they moved in in 1989, and the pictures are dated in the presentation, but all of these pictures are post 1989. So this is after.

so -- so the zoning administrator has evidence of what the screening was in full bloom, in -- I think this is very early spring, if I'm remembering the date right. And then the judgment call that the zoning administrator is to make -- unlike the normal sort of unfettered discretion zoning administrators gets, the CUP ordinance circumscribes that a little bit, and it says you've got to have this, you've got to maintain this, because this is what's in place. But you may require it to be supplemented with evergreen trees if you think that in the wintertime this screening is insufficient to screen the house that's going to be built right here. All right? I mean, the

MR. PINNOCK: So, basically, the answer to my question is no, there is no -- there's no requirement

for an actual survey of existing landscaping anywhere

MR. THOMAS: In terms of -- and I guess maybe I -- I apologize. I must have misunderstood.

MR. PINNOCK: Okay.

MR. THOMAS: In terms of the administrator saying this -- the plan you submitted to Kerrs does not qualify because it doesn't replicate what was there based on an existing survey. I don't think there's a formal requirement for a survey. I do think there's a requirement for the administrator to justify the decision by saying, does it do at least this?

MR. PINNOCK: Okay.

MR. THOMAS: Having been clear-cut.

MR. YORK: I believe the zoning administrator testified that he was under the impression that a survey was done in 1985, but he hasn't been able to track down to see -- of the whole property.

MR. DAVIDSON: Want me to respond to that?

MR. BENBOW: No. Not -- he can bring it up.

MR. PINNOCK: Other questions for Mr. Thomas?

No? 1 2 I have one. MR. BENBOW: 3 MR. PINNOCK: Yes. If I might ask, just for the MR. BENBOW: 4 record. You mentioned April is the date that the 5 picture was taken. We can see right now trees -- the 6 7 deciduous trees generally will leave out about the third week in April. So can you say precisely when in 8 9 April that picture was taken? Because if it was taken in the beginning of April, those deciduous are going to 10 be bare. Whether it's January or the beginning of 11 12 April, they're going to look exactly the same. Right. And I can -- this is 13 MR. THOMAS: hard, right? Because what I know about trees could 14 15 fill about --I'd just --16 MR. BENBOW: 17 -- that much. MR. THOMAS: I'd just explain the facts. 18 MR. BENBOW: 19 MR. THOMAS: The date's April 6th, so I do know definitely when the picture was taken. 20 Well, I can tell you definitely, 21 MR. BENBOW: on April 6th, deciduous trees have not leaved out, as a 22 23 rule. MR. THOMAS: Absolutely, sir. And that's why 24

there's a requirement for 10 to 20 evergreens to allow

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for screening of things that didn't exist at this time 1 2 when you are in that --3 I understand. I just --MR. BENBOW: MR. THOMAS: -- November to April. 4 I'm just -- I just want to be 5 MR. BENBOW: sure the board understands when you say the property 6 7 had been clear-cut and you portrayed a picture of it that that was taken on April 6th. 8 9 MR. THOMAS: Yes, sir. And I guess what I would say is I don't think it matters whether it's 10 June, April, May, July, November, December --11 MR. BENBOW: That's their decision. 12 MR. THOMAS: -- these can't be in bloom. 13 MR. PINNOCK: Okay. Other questions? 14 MS. HOGUE: I have a question for Mrs. Kerr. 15 16 MS. KERR: Yes. MS. HOGUE: You said that your photos --17 MR. BENBOW: Wait. Let her come up. 18 19 MS. KERR: Yes. I have plenty of photos. MS. HOGUE: Were different than these photos. 20 MS. KERR: Yes, I do. And, actually, that 21 giant area of clear-cutting, only about 7,000 square 22 23 feet of the 23,000 square feet of CUP buffer is part of 24 that area that was not --

MS. HOGUE: And you -- I just want to -- for

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    us to see --
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              MS. KERR:
                          So --
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              MS. HOGUE: -- the photos.
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              MS. KERR: -- these are photos in the
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    wintertime of what the screen was.
              MS. HOGUE: And what are the dates?
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              MS. KERR: This was in -- okay. Here is --
    right after they had started on the house, so
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 9
    probably ...
                         Oh, so before you started
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              MS. HOGUE:
    building your house?
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              MS. KERR:
                         Yes.
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              MS. HOGUE:
                          Okay.
              MS. KERR: And then --
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              MS. HOGUE: But photos of --
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              MS. SADID: Of today?
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              MS. KERR: These --
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              MS. HOGUE: Of today.
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              MS. KERR:
                          I have photos of today too.
                         Yeah.
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              MS. HOGUE:
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              MS. KERR: Yeah. Let me get those.
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               These are actually photos of -- these are
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    when Mr. Davidson first came out. And then this photo
    here, this shows --
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              MS. HOGUE: And when were these photos taken?
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These were done very shortly after 1 MS. KERR: 2 the plantings went in. 3 MS. HOGUE: And where's your house? Our house is here. MS. KERR: 4 we're looking towards the Emrochs' 5 MR. YORK: 6 property? 7 MS. KERR: We're looking at the Emrochs' property. Here, we're looking towards Emrochs' 8 This is part of the 253 linear feet that was 9 property. never touched over there. And if you look, this is 10 11 a --MS. HOGUE: And when were these photos taken? 12 These were done after all of our 13 MS. KERR: plantings went in, which went in October 2016. 14 these were probably right around -- when might first 15 bloom would be. April -- April or May of 2017. 16 then this is what that looked like in the summertime. 17 Then before you built the house? 18 MS. HOGUE: 19 MS. KERR: Yep. And then I do have -- this is also what it looks like in the wintertime, though. 20 And the screening just did not exist along 200 linear 21 Because realize our CUP goes -- our property is 22 feet. beyond this fence. This fence cuts off a great deal of 23 our property. Our property goes beyond it, so these 24

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are ours, but they don't provide much screening, and we

don't have the wisteria bloom. 1 MR. BENBOW: This is really difficult to get 2 court reporting on, folks. 3 So --4 MR. YORK: MS. KERR: And this is --5 Roger, this is very difficult. MR. BENBOW: 6 7 MR. PINNOCK: I'm going to ask you to hand these to Mr. Benbow. 8 9 MS. KERR: Oh, okay. It would be helpful if we had MR. BENBOW: 10 11 dates. Can you --MS. KERR: Can I organize them for you? 12 Organize and put dates --13 MR. BENBOW: Yeah. Befores and afters. 14 MS. HOGUE: MR. BENBOW: -- on them and submit them to 15 16 the record. 17 MS. KERR: Okay. MR. THOMAS: And I'm sorry. Again, because 18 there is a record, these were all submitted to you 19 prior and distributed for public viewing? Because we 20 were told that we could not use any materials that 21 weren't made available to the public so that there 22 could be a full and fair response to whatever was 23

that conversation with Ms. Kerr as well.

submitted.

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I just want to make sure Mr. Benbow had had

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| 1 | MR. BENBOW: I don't know who's seen the |
| 2 | pictures. Have you seen any pictures, Mr. Davidson? |
| 3 | MR. DAVIDSON: Have I seen them? |
| 4 | MS. KERR: He has, yes. |
| 5 | MR. DAVIDSON: Yes, sir. |
| 6 | MR. BENBOW: He just said he has. |
| 7 | MS. KERR: He's seen them before. |
| 8 | MR. YORK: She says you have. |
| 9 | But Mr. Davidson has been out there recently. |
| 10 | MR. PINNOCK: Are there other questions from |
| 11 | the board for any of the witnesses? |
| 12 | I have a question for Ms. Emroch, if I could. |
| 13 | MS. EMROCH: Yes. |
| 14 | MR. THOMAS: Go up there. Go up. |
| 15 | MR. PINNOCK: You testified that when you |
| 16 | one of your first meetings with Dr. Davidson, his |
| 17 | response to you was there are violations all over the |
| 18 | place. Was he explicit in terms of what violations |
| 19 | were all over the place? |
| 20 | MS. EMROCH: Yes. Sort of. I wish I |
| 21 | prepared more for this, but |
| 22 | MR. PINNOCK: It's okay. |
| 23 | MS. EMROCH: On that day, he told me that |
| 24 | they were in violation of the DPU. Well, first of all, |
| 25 | he was never going to see me. I went downtown, and I |

called for a week and a half, two weeks to get a meeting with you and was unable to get it. Then I went downtown just to see if I could meet with him, and I was just trying to see, do they have -- where is the plan? Because we believed in the CUP, that you couldn't be cutting in there without a permit. And if they said they had a permit, I believed they had a permit, and I wanted to see it. And nobody could -- you know, even Lockgreen, Mr. Phillip Adams was unable to produce anything. He -- he said he hadn't seen it either.

young woman at the desk was talking with me about who I should see, and since she -- they weren't going to tell me whether Mr. Davidson was there or not. And she said, oh, well, this last to the DPU. I gave her our address and the address of the Kerrs. So she pulled up this sheet -- and I wish I brought the sheet because I still have it. It -- and just -- and she was telling me that I needed to go to DPU, when all of a sudden, Mr. Glen Wilkins came in the door. And Mr. Wilkins worked for DPU.

I showed it to him. He sat me down, went back and got Mr. Davidson and was there five or ten minutes. They came out, and they -- that's when you

said they were in violation of everything. And he could not find the building permit, the certificate of occupancy, and so -- and the -- I learned later on that the reason he couldn't -- he couldn't find the -- well, Mr. -- he didn't have a copy. He didn't have a copy of the permit that said they could go into the DPU. And I have a copy of that permit here if you'd like to see it.

MR. PINNOCK: No. I was just interested in your recollection --

MS. EMROCH: And it has --

MR. PINNOCK: -- of your encounter with Mr. Davidson.

MS. EMROCH: -- everything on it that the Kerrs promised to do and didn't do. This is your file, your -- this is the permit, and this is why he couldn't find it. See this permit here? It's got a number here.

MR. PINNOCK: It's a building permit, yes.

MS. EMROCH: I know. Well, that's the building permit. But then the water permit said they could go into the DPU was this number. This number had a digit missing, so when he went to look for the building permit, he couldn't get in. Well, the --

MR. PINNOCK: Okay.

MS. EMROCH: -- Kerrs had gotten in their house without a building permit. They'd been there for several months without it. So if you look at this over here -- these are your -- I got this from you. He helped me get this so that I could understand what happened. The Kerrs, in order to put their house into the D -- into the D ...

MR. PINNOCK: You're okay.

MS. EMROCH: Into the RPA. This is her house. They encroached it in the RPA. They agreed to give up this land. This says upper limits of just -- just the orange is upper limits of disturbance, and this green is how far up the vegetation came. Now, that might not have been all trees, but there was lots of vegetation, heavy vegetation, up in -- up this far. The house was going to go here.

MR. PINNOCK: Uh-huh.

MS. EMROCH: They wanted to encroach in the RPA. This permit was allowing them to do -- to -- if they would give this land back.

MR. PINNOCK: I understand.

MS. EMROCH: These figures on here that say these were existing trees were not as it shows. There were a lot more in there than that. This also really was -- you know -- this is the -- and they agreed to

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undisturbed buffer. The Kerrs promised when they got
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2
    this permit that they were not going to be in ...
              MR. PINNOCK: Okay. I understand.
                                                   Thank
3
    you. You've answered my question.
4
              MR. YORK: I have one very quick question for
 5
    the zoning administrator. When you -- you were --
6
    you've been out there recently?
7
                             I was out there yesterday.
8
              MR. DAVIDSON:
              MR. YORK: Your -- is it your determination
9
    that the -- that they are still in compliance with what
10
    you previously had determined was legal?
11
              MR. DAVIDSON: They were absolutely more in
12
    compliance --
13
                         But Nevertheless --
              MR. YORK:
14
15
              MR. DAVIDSON: -- with the permit.
              MR. YORK: -- they are -- you -- in other
16
    words, their status has not regressed?
17
                             This --
18
              MR. DAVIDSON:
              MR. YORK: That's all I want to know.
19
                             This does not exist.
20
              MR. DAVIDSON:
              MR. YORK: And I have one final quick
21
    question for Mr. Thomas. The picture that you showed
22
    at the beginning that the Emroch -- that's the Emrochs'
23
    of what it looked like when they bought the property,
24
25
    that picture right there, that was taken when?
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I believe it's 1990. MR. THOMAS: 1 2 MR. YORK: So --Immediately after. 3 MR. THOMAS: MR. YORK: -- are some of the trees that are 4 in that photograph beyond the buffer? They must be. 5 MS. EMROCH: A lot of those are our trees. 6 I mean, this is both the 7 MR. THOMAS: Yeah. Emroch side of the property and what became the Kerr 8 9 side of the property. MR. YORK: But, nevertheless, the -- the 10 testimony that we got was -- and from pictures that we 11 got, there was a lot of vegetation that was beyond the 12 buffer strips they were legally permitted to remove it. 13 And wouldn't that enhance that view? 14 MR. THOMAS: You're referring to some of the 15 trees that might be back in here? 16 17 MR. YORK: Yes. MR. THOMAS: The answer to your question, I 18 don't know which of those trees were there in 1990 and 19 which were -- I guess nothing would have been planted 20 in the --21 Anyways, the picture shows what 22 MR. YORK: 23 the view was before the site was developed. That's what I'm asking. 24 MR. THOMAS: Yes, sir. It shows the view at 25

the time the ordinance was adopted. Yes, sir. 1 2 MR. YORK: Okay. Thank you. MS. EMROCH: Well, the ... 3 MR. PINNOCK: Are there other questions? 4 So, ladies and gentlemen, we're going to 5 suspend our normal rules. I have no objection from the 6 board and go ahead and deliberate this case now so we 7 don't have to keep our court reporter here, which I'm 8 saving the city as much money as I can. So if anybody 9 needs a break, it's ... 10 11 MR. BENBOW: Anyone want a break? Anyone 12 want a break? 13 MR. PINNOCK: Okay. MR. BENBOW: You sure? 14 MR. PINNOCK: So Case No. 14-18, an appeal --15 Can we wait a second? 16 MR. BENBOW: MR. PINNOCK: -- of the Emrochs. I'm looking 17 for a motion. 18 MR. BENBOW: Wait. Do you want to see these 19 20 or not? MR. PINNOCK: An appeal of Walter and Karen 21 I'm looking for a motion. 22 Emroch. I will propose for the Emrochs. 23 MS. HOGUE: The Kerrs purchased the property. It seems like some 24 of the pictures that were shown, some of the trees came 25

down in 2016 even though the city -- Mr. Davidson said no in May of 2015. Again in June 2017. He did reverse himself in October 2017.

I live in the neighborhood, so I do remember in 1985 and 1989 when the Westmoreland, Hillcrest came about when this development of Lockgreen came about. It — it was meant to protect the other neighborhoods, the — for their property values and their yards. So the fact that the BZA has a precedent of two previous like cases coming before us and we protected again Hillcrest and Westmoreland, I think we should go with the precedent because it really will be sad for Westmoreland and Hillcrest and the Windsor Farms area because if we set a precedent that everyone can obliterate the buffer, more people will do it.

MR. PINNOCK: Motion to uphold the appeal moving to overturn the decision of the zoning administrator.

Is there a second?

(No audible response.)

Hearing none.

Do I have a new motion?

MR. YORK: I'd suggest that, at least for the purposes of the discussion, we need a motion to uphold the decision of the zoning administrator. For the

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purposes of discussion, which I will do.
1
                             I']] ...
 2
              MR. SAMUELS:
                            I didn't hear. Did you second,
 3
              MR. BENBOW:
    Mr. Samuels?
 4
              MR. PINNOCK: Do you second?
 5
              MR. SAMUELS: Yes. I will second that
 6
 7
    motion.
                            Okay.
              MR. BENBOW:
 8
              MR. YORK: I don't like this case at all.
 9
                                                           By
    the way, those two previous cases didn't involve
10
    anything like this. They had to do with whether a
11
    driveway could be --
12
              THE COURT REPORTER: I need him to speak up.
13
              MR. BENBOW:
                            Huh?
14
              THE COURT REPORTER: He needs to speak up.
15
16
              MR. BENBOW:
                            Roger --
               MR. PINNOCK: You need to speak up.
17
                            -- you need to lean forward,
18
               MR. BENBOW:
19
    please.
                          The other two cases that we had
               MR. YORK:
20
    really weren't relevant to this issue at all. I mean,
21
22
    we did take a position in support of the adjacent
    neighborhood, but they really weren't pertinent to this
23
    case. The problem here is we have language in the
24
    ordinance or referenced in the applicant's report that
25
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in my opinion doesn't really adequately deal with what the issue was supposed to have been.

And the problem we have here, regardless of how I may feel personally about this -- is I'm reading from 15.2-2309 of the Code of Virginia -- the determination of the administrative officer, zoning administrator, shall be presumed to be correct. At a hearing or an appeal, the administrative officer shall explain the basis for his determination after which the appellant has the burden of proof to rebut such presumption by a correct -- by a preponderance of the evidence. That means that he has to be clearly wrong. Not just sort of, you know, maybe/maybe not wrong.

And because of that, even though I'm not crazy about the zone, I don't -- I think we have to go along with the zoning administrator's determination because of that. I don't think he was clearly wrong based on the awkward language that he had to deal with. Clearly, the solution here is to reevaluate the ordinance, the two Westmoreland and Lockgreen associations to get together and redraft the language, and that is a solution that has been proposed by myself, by a whole lot of other people --

MR. PINNOCK: In the past.

MR. YORK: -- and the secretary -- in the

past over and over and over, it's never gotten anywhere. That's how this should be resolved as somebody, as Ms. Kerr said, the idea of getting together and shaking hands and try to work this out clearly is what makes the most sense rather than having to -- every time somebody cuts down a dead tree, you have the potential of having to deal with another issue like this.

And I feel sorry for the zoning administrator. I think it's unfortunate he's been put in this situation, but I -- I don't know what our alternative is.

MR. PINNOCK: Is there further decision?

MS. HOGUE: Well, to counter Mr. York, the zoning administrator December 23rd, 2015, before the vegetation and trees were taken down, said, in no instance was clearing authorized in the buffer area. In addition, it appears that in print it may also be located within the buffer and are not permitted. The inspection revealed that the buffer had been disturbed and compromised and shall be a need to supplement the existing landscape conditions.

MR. YORK: He has made a determination that what the Kerrs have done to remedy that --

MS. SADID: Right.

| 1 | MR. YORK: meets the requirements of the |
|----|---|
| 2 | ordinance. That's the bottom line. |
| 3 | MS. HOGUE: But he didn't do that till |
| 4 | October 2017, and all of this happened in 2016. |
| 5 | MR. YORK: Well, nevertheless, he did it. |
| 6 | And, of course, you know, there's another whole new |
| 7 | situation going on up there because |
| 8 | MR. PINNOCK: Which is not part of this case. |
| 9 | MR. YORK: Which is not part of this case. |
| 10 | MR. PINNOCK: Thank you. |
| 11 | Is there further discussion? |
| 12 | Showing there's a motion to uphold the |
| 13 | decision of the zoning administrator and a second. |
| 14 | All those in favor of that motion, say aye. |
| 15 | (Simultaneously responding "aye.") |
| 16 | MR. PINNOCK: Opposed? |
| 17 | MS. HOGUE: Opposed. |
| 18 | MR. PINNOCK: And the decision is upheld. |
| 19 | Ladies and gentlemen, thank you for spending |
| 20 | the time with us. |
| 21 | |
| 22 | (Meeting concluded at 2:31 p.m.) |
| 23 | |
| 24 | |
| 25 | |

CERTIFICATE OF COURT REPORTER ORIGINAL

I, Grace F. Lengmueller, RPR, CCR, do hereby certify that the proceedings in the herein matter were taken at the time and place therein stated; that the proceedings were reported by me and were thereafter transcribed under my direction; that the foregoing contains a true and correct verbatim transcription of all portions of the proceedings.

I certify that I am not related to either by blood or marriage to any of the parties or their representatives; that I have not acted as counsel to or for any of the parties; nor am I otherwise interested in the outcome of this event.

Given under my hand this 11th of May, 2018.

Grace F Lengmueller, RPR, CCR