

### **CONTENTS**

- 1 Where Are We?
- 2 August Engagement Feedback
- 3 Draft Pattern Book Update
- District Framework Break Out
  Residential
  Neighborhood Mixed Use

## 1. WHERE ARE WE?

### **OVERALL PROJECT TIMELINE**



#### FEBRUARY - MAY 2024

## PROJECT INITIATION

Confirmation of timeline, development of engagement plan, review of existing materials and kick off visit with staff.

#### **MAY - NOVEMBER 2024**

## PHASE 2 PATTERN BOOK

Analysis of existing and historic urban and architectural form.



Staff to make selected updates to existing code, referencing Pattern Book metrics.

Purpose is to remove barriers to traditional patterns.

#### PHASES 3-4

# ZONING CODE + DISTRICTS FRAMEWORK

Analysis of existing code and conceptual framework / districts for new code, not yet addressing detailed metrics.

#### **NOVEMBER 2024 - JANUARY 2026**

## DRAFT & FINAL

ZONING CODE

Development and testing of code metrics, graphics and administrative language.

## 2. AUGUST ENGAGEMENT FEEDBACK

### AUGUST OPEN HOUSES AND POP-UPS: KEY TAKEAWAYS

- » Strong support for the zoning refresh, lots of in-depth engagement!
- » An overall interest in balancing speed, affordability and quality of new development one should not be compromised for another
- » General support for allowing multi-family uses along major streets within Residential
- » General support for allowing a broad range of mixed uses within Neighborhood Mixed Use



### AUGUST OPEN HOUSES AND POP-UPS: KEY TAKEAWAYS

- » Mixed views on heights appropriate for specific Destination Mixed Use areas many said 10+ stories across the board, while others said 5-10 stories
- » Mixed views about specific heights for Corridor Mixed Use areas, with most supporting something in the 5-10 story range
- Broad support for 5-6 story heights for Community Mixed Use areas

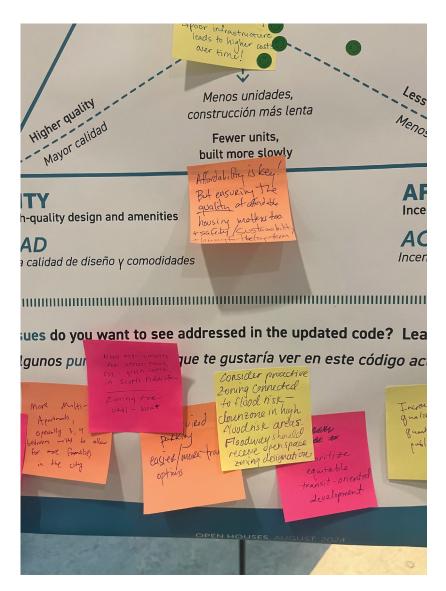


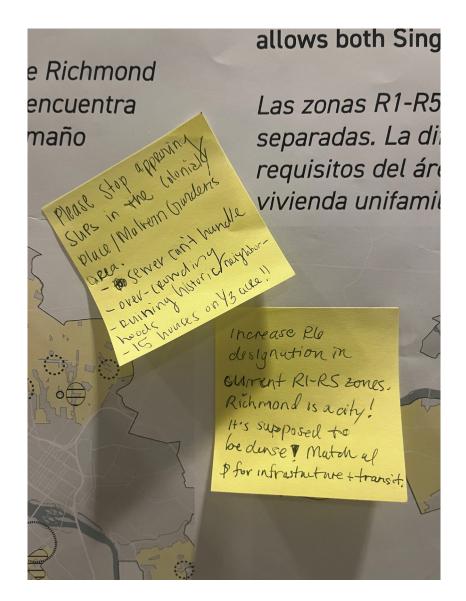
### AUGUST OPEN HOUSES AND POP-UPS: KEY TAKEAWAYS

For those interested, there is still opportunity to provide feedback online at:

### https://richmond.konveio.com/code-refresh-open-house



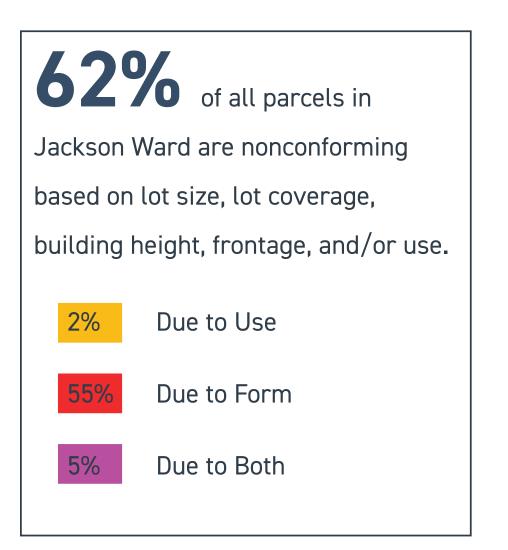




## 3. DRAFT PATTERN BOOK UPDATE

### JACKSON WARD: NONCONFORMITIES





### Predominantly zoned R-6 and R-63

## JACKSON WARD: LOT SIZE NONCONFORMITY

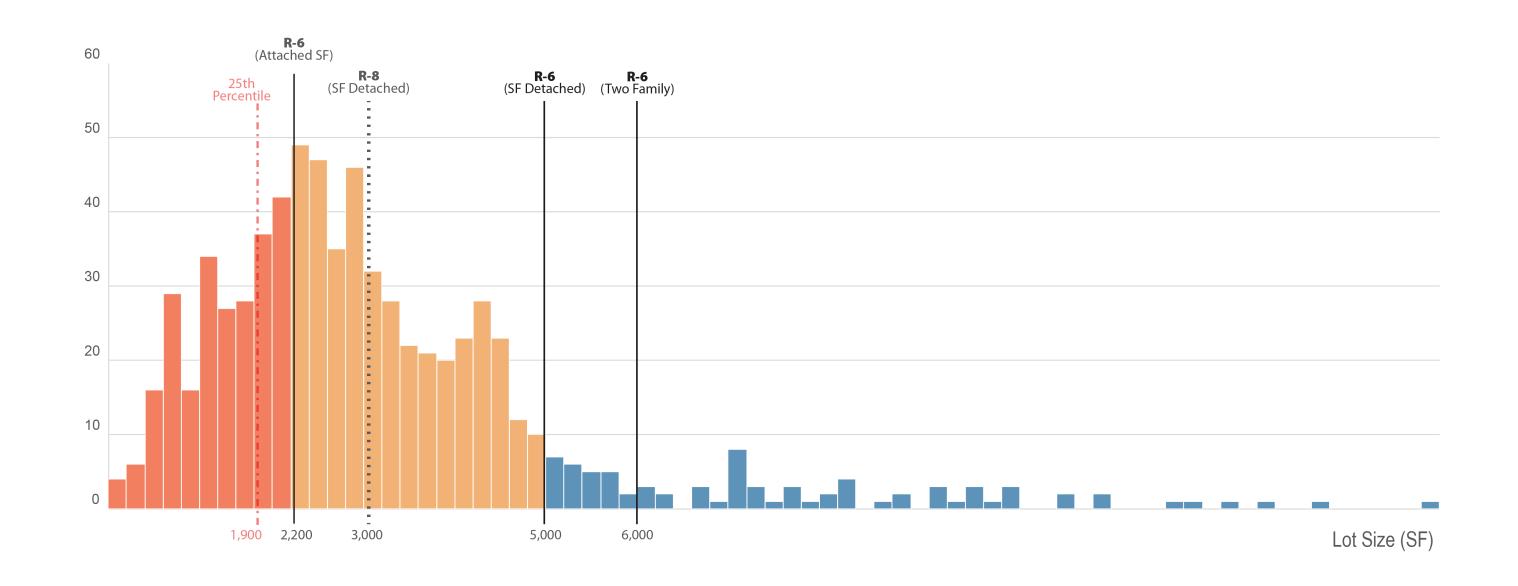




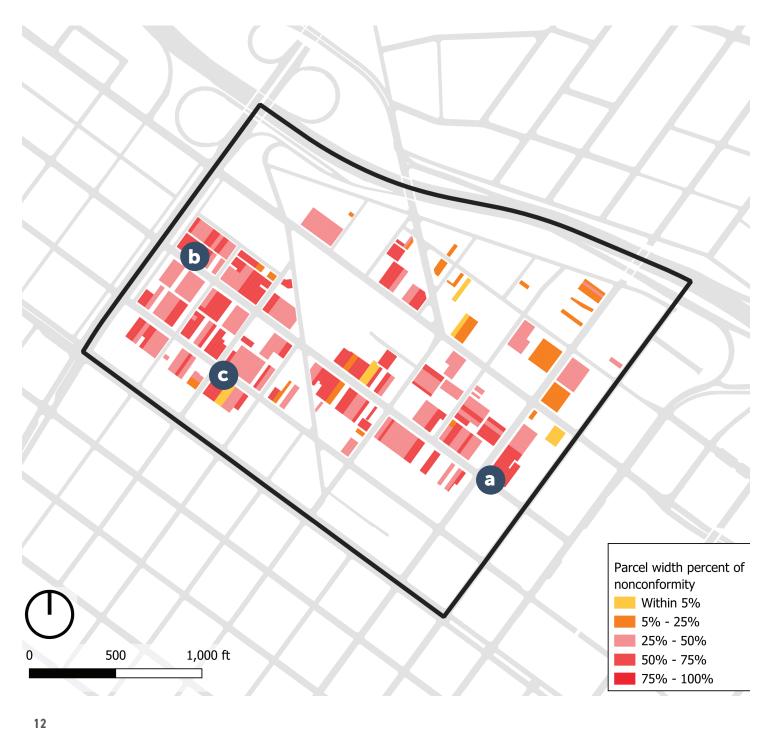




### JACKSON WARD: LOT SIZE DISTRIBUTION



## JACKSON WARD: LOT WIDTH NONCONFORMITY

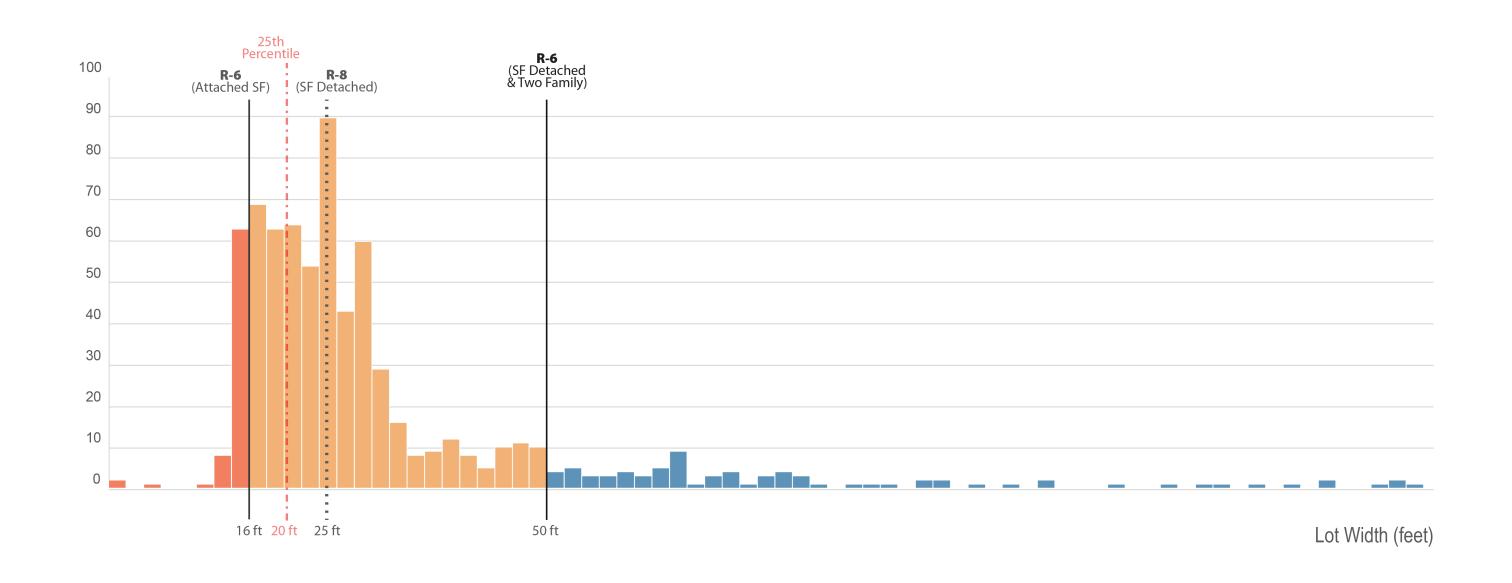




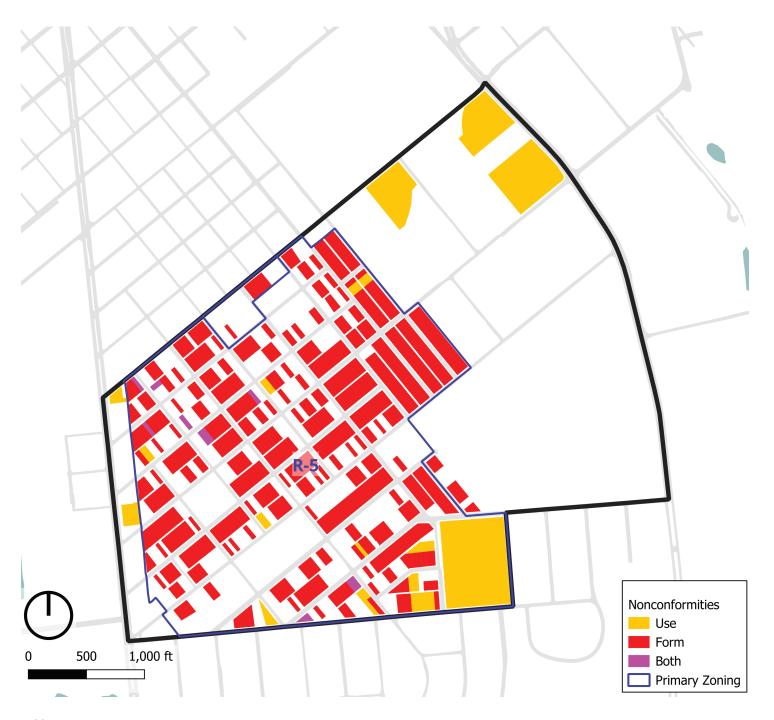


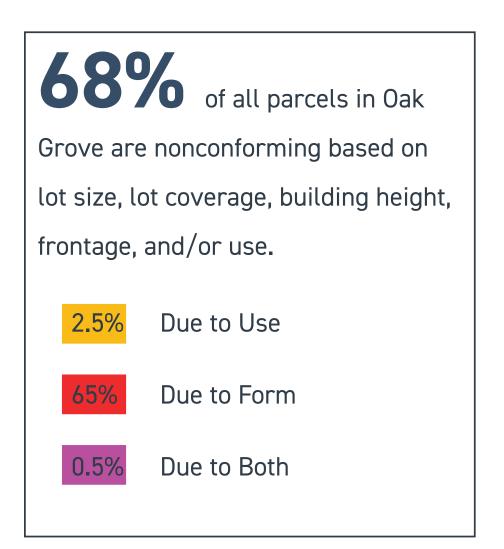


### JACKSON WARD: LOT WIDTH DISTRIBUTION



### OAK GROVE: NONCONFORMITIES





### **Predominantly zoned R-5**

## OAK GROVE: LOT SIZE NONCONFORMITY

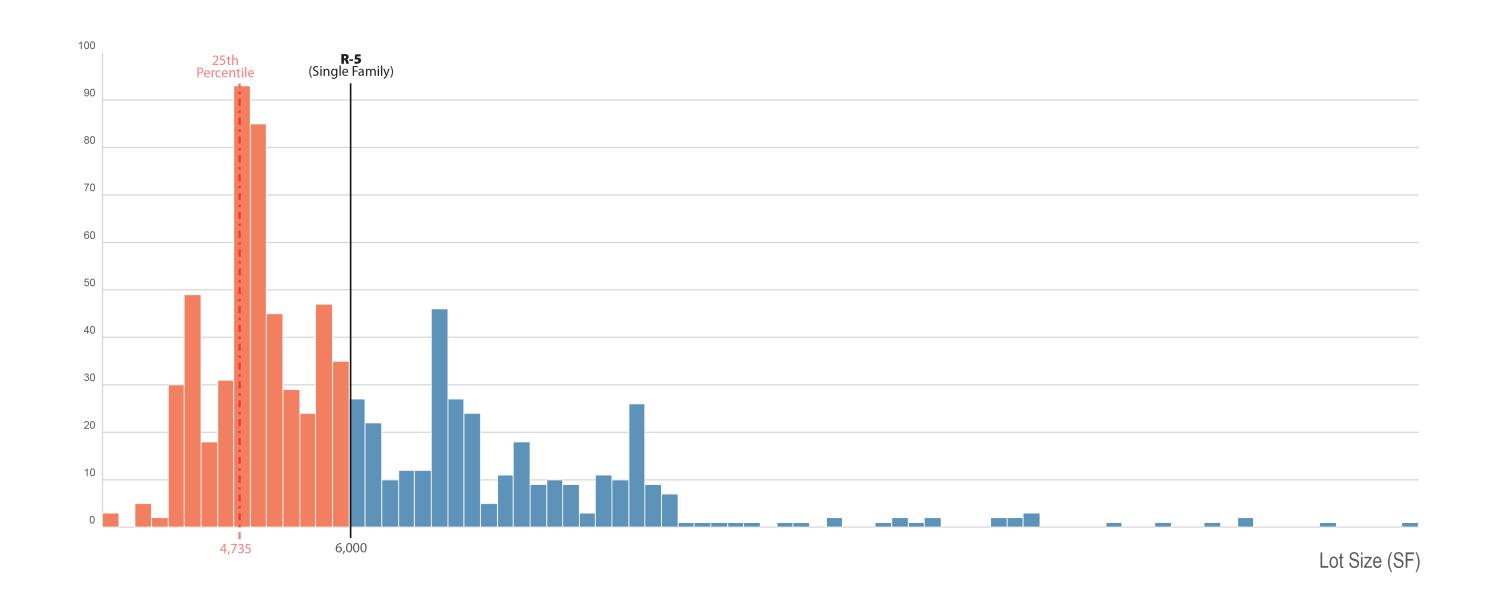




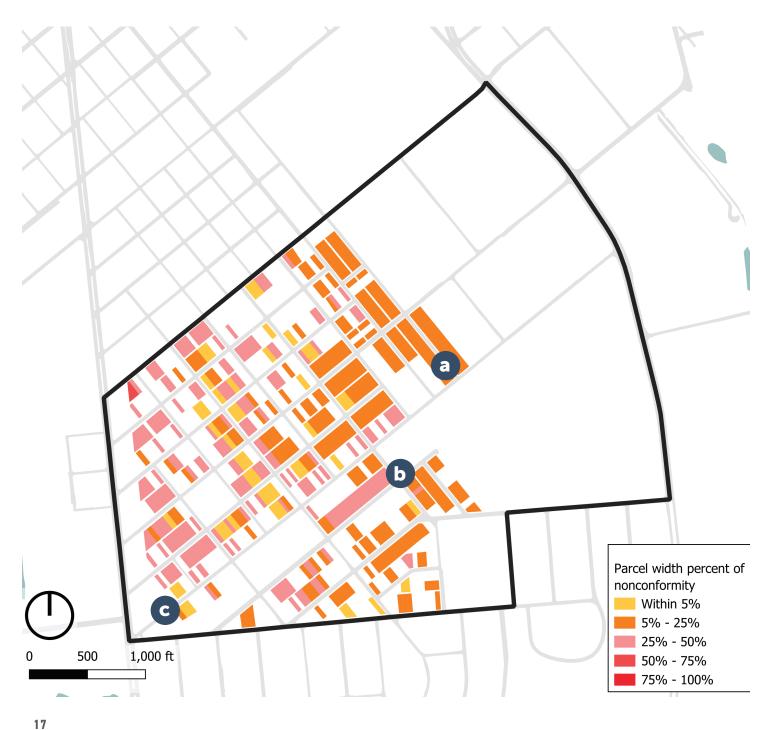




### OAK GROVE: LOT SIZE DISTRIBUTION



## OAK GROVE: LOT WIDTH NONCONFORMITY

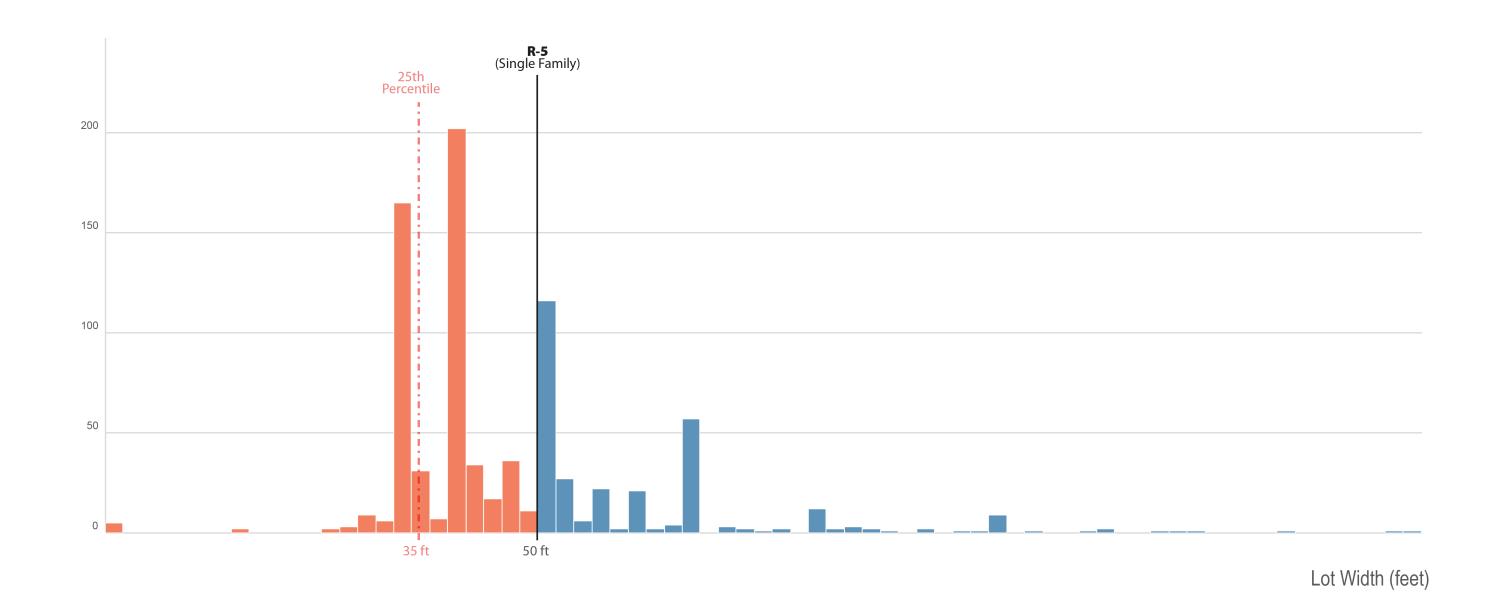




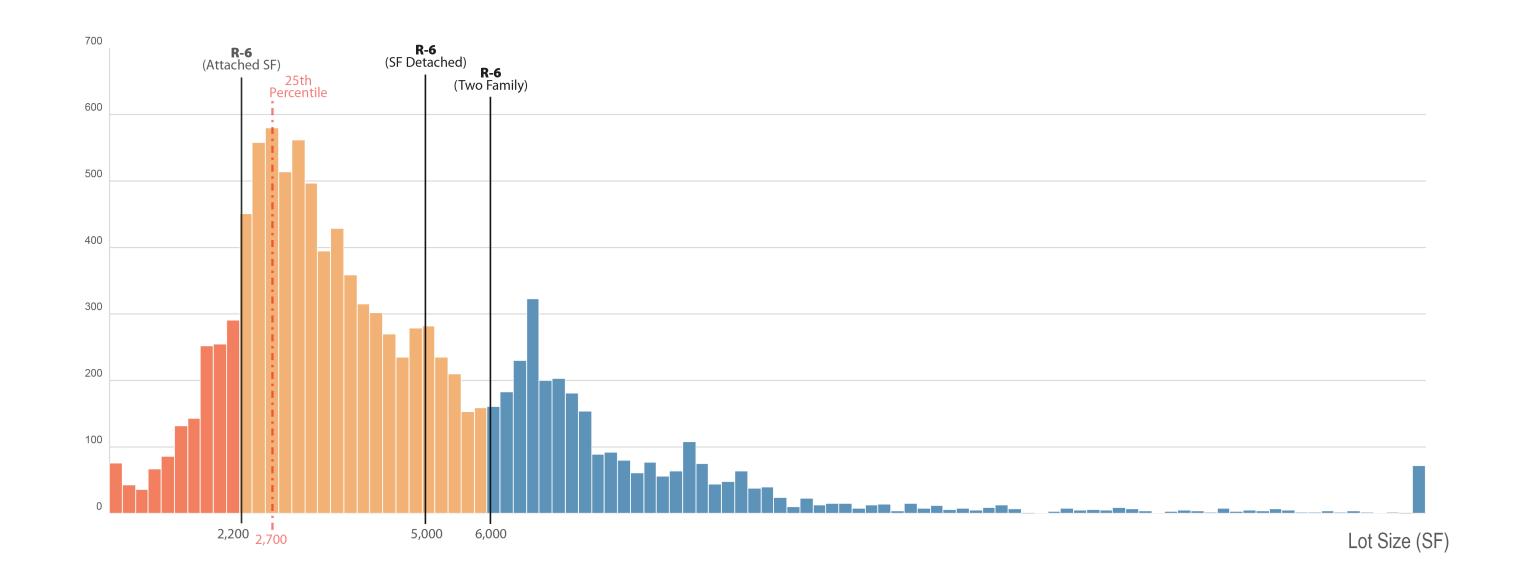




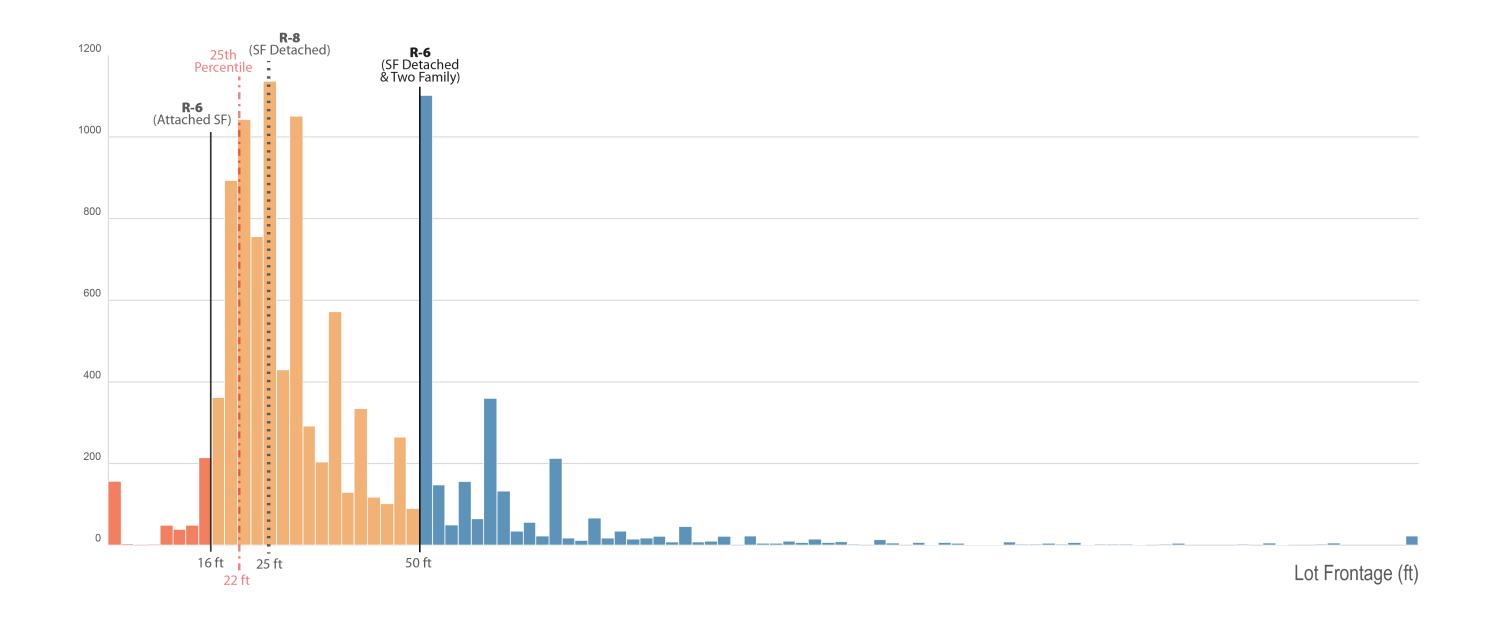
### OAK GROVE: LOT WIDTH DISTRIBUTION



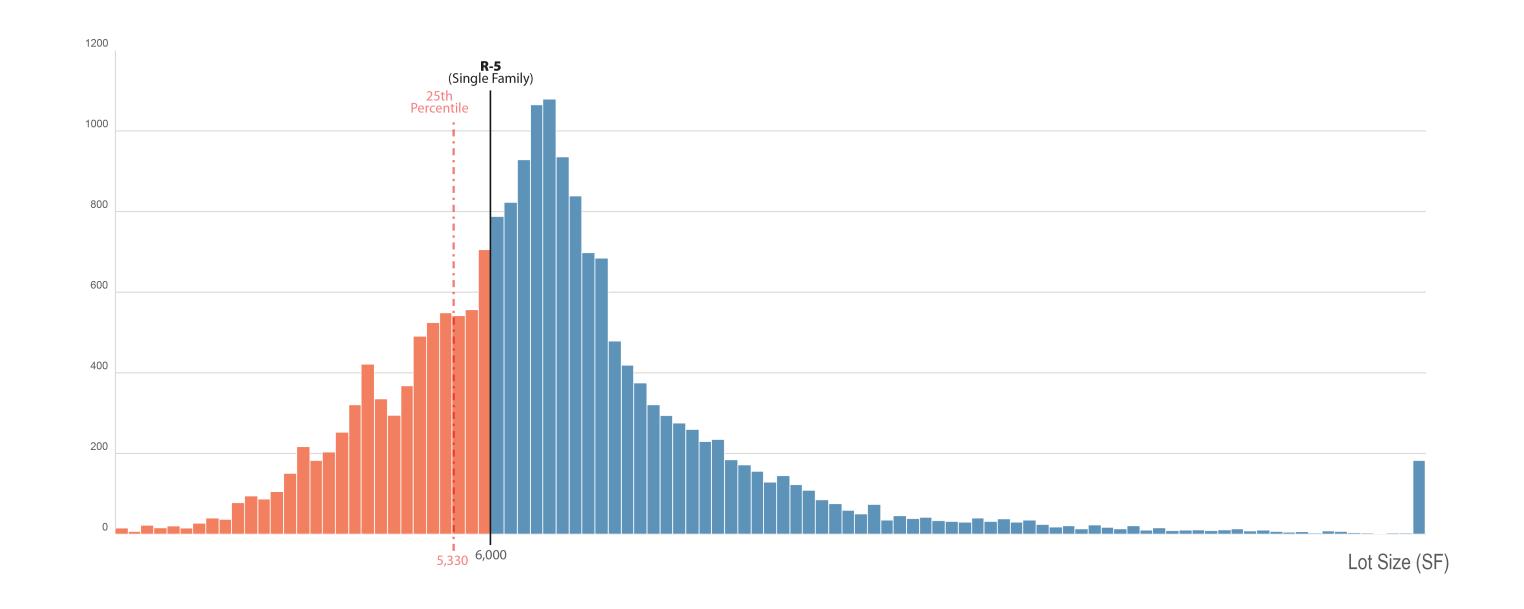
### R-6: CITYWIDE LOT SIZE DISTRIBUTION



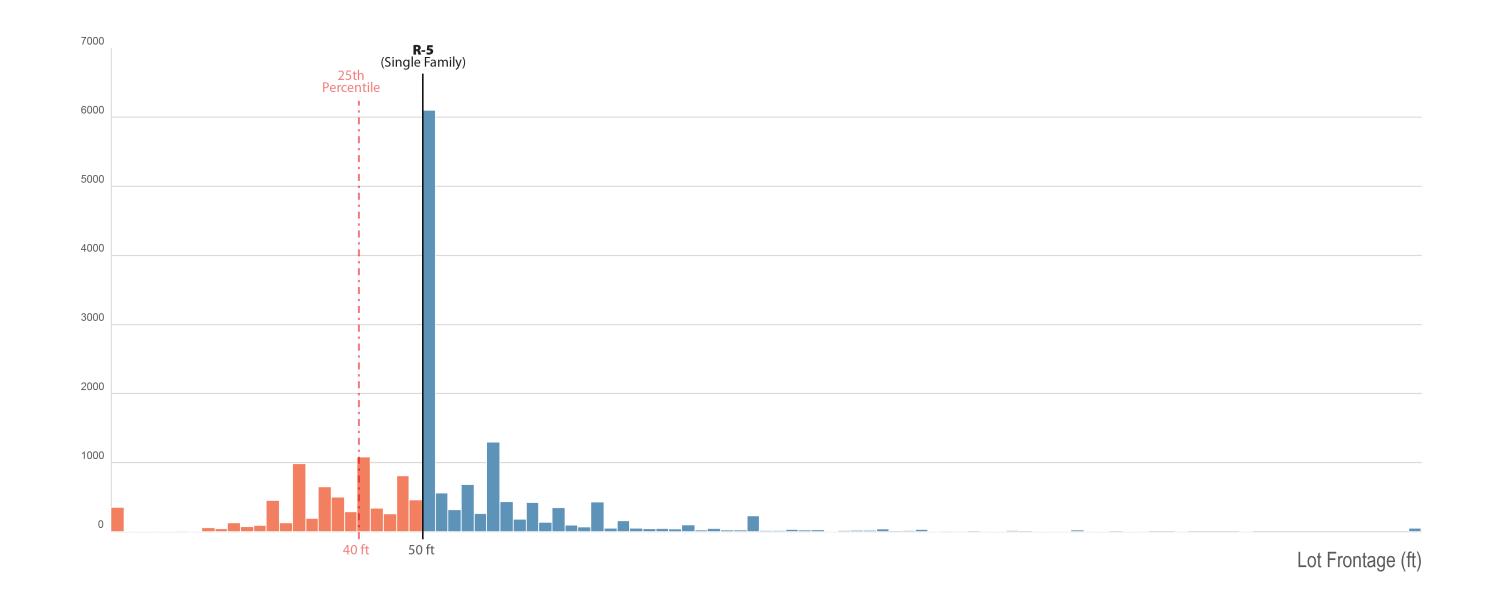
### R-6: CITYWIDE LOT WIDTH DISTRIBUTION



### R-5: CITYWIDE LOT SIZE DISTRIBUTION



### R-5: CITYWIDE LOT WIDTH DISTRIBUTION



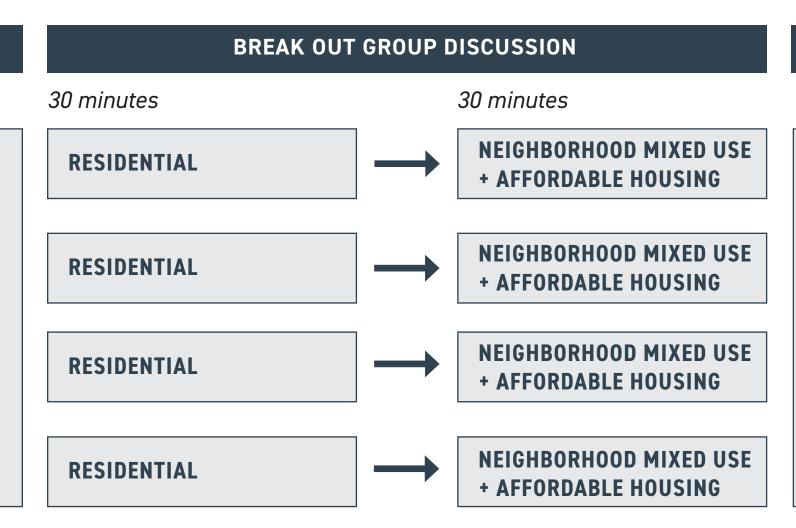
## 4. DISTRICT FRAMEWORK BREAK OUT

### **OVERVIEW**

#### **PRESENTATION**

#### 20 minutes

- » Focus on the Residential and Neighborhood Mixed Use categories
- » Identification of big questions we need your help resolving
- » Sharing of precedents
- » Presentation of some conceptual new zoning ideas for discussion



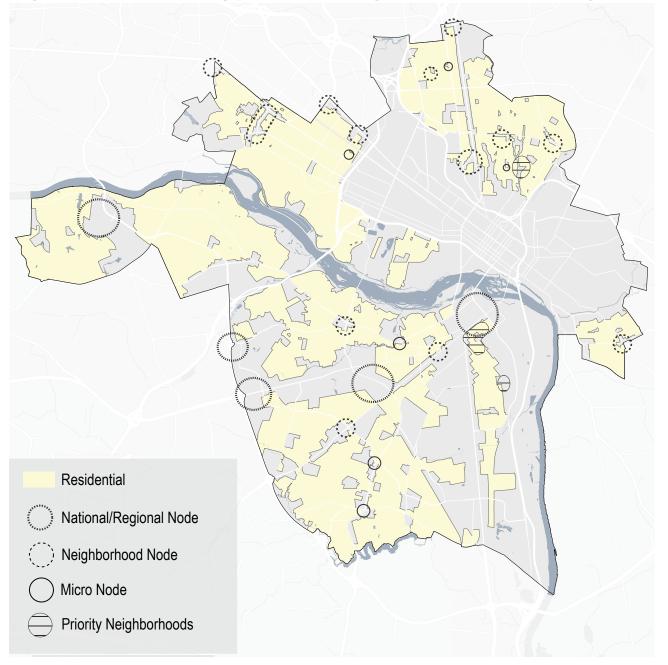
#### **REPORT BACK**

#### 15 minutes

» Highlights from discussion in each four groups, covering both land uses

### RESIDENTIAL: RICHMOND 300

Neighborhoods consisting primarily of single-family houses on large- or medium-sized lots more homogeneous in nature.

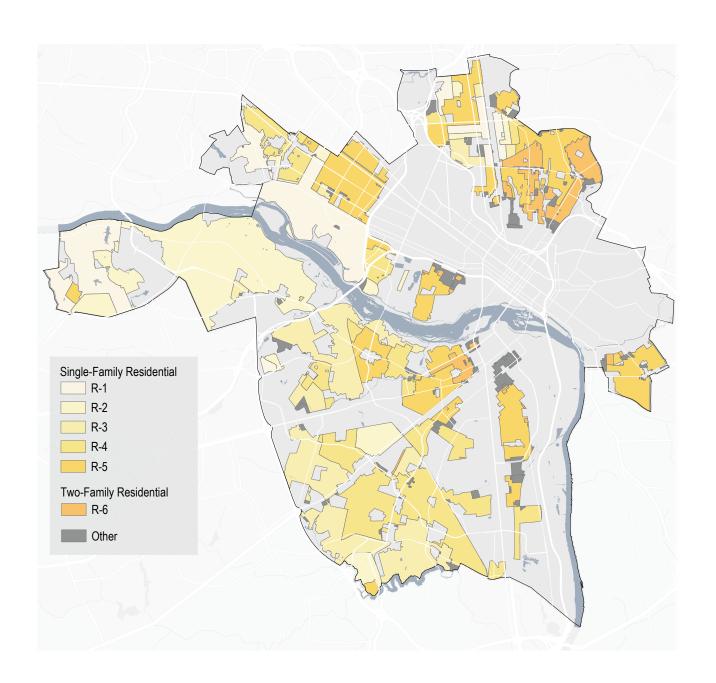


	RESIDENTIAL
Development Style	+ Single-family housing, ADUs, duplexes, and small multi-family
Ground Floor Design	+ n/a
Mobility	<ul><li>+ Prioritizes bicycle and pedestrian access</li><li>+ Transit on edges of neighborhoods</li></ul>
Intensity	<ul> <li>+ Height: 1-3 stories (unless otherwise specified)</li> <li>+ Lot size: 5,000-20,000 sf</li> <li>+ Res. Density: 2-10 units/acre</li> </ul>
Uses	<ul> <li>+ Primary: Single-family houses and ADUs</li> <li>+ Secondary (major streets): Duplex, small multi-family (3-10 units), institutional/government</li> </ul>

### **RESIDENTIAL:** KEY POLICY QUESTIONS

- 1. Richmond has 5 single-family zoning districts all with different lot sizes. Should some or all of these districts be consolidated?
- 2. ADUs are currently allowed in all single-family zoning districts, but limited to 500 square feet in size (or 1/3 the floor area of the main dwelling). Should the maximum ADU size be increased? Or should the zoning go even further and allow 2 units of the same size (a duplex) in all single-family districts?
- 3. Richmond 300 calls for small apartments (up to 10 units) along major streets. Should small apartments be allowed along all major streets? Should apartments be limited to less than 10 units along some major streets?

### **RESIDENTIAL:** CURRENT ZONING



#### **SINGLE-FAMILY**

#### R-1

20,000 SF min lot area
100' min lot width
35' min front yard
10' min side yards
10' min rear yard
20% max lot coverage
35' max height

#### **R-2**

15,000 SF min lot area
90' min lot width
30' min front yard
9' min side yards
9' min rear yard
25% max lot coverage
35' max height

#### **R-3**

10,000 SF min lot area 75' min lot width 25' min front yard 7.5' min side yards 7.5' min rear yard 25% max lot coverage 35' max height

#### **R-4**

7,500 SF min lot area60' min lot width25' min front yard6' min side yards6' min rear yard30% max lot coverage35' max height

#### **R-5**

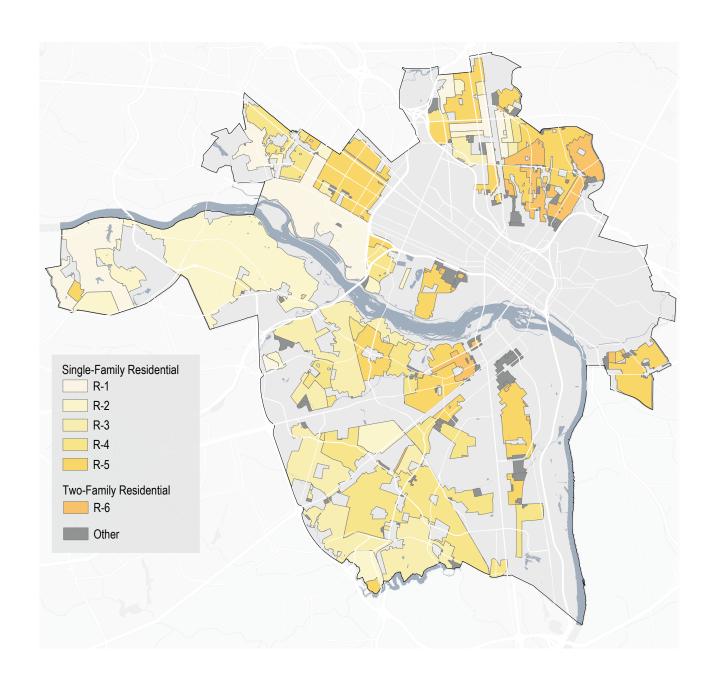
6,000 SF min lot area
50' min lot width
25' min front yard
5' min side yards
5' min rear yard
35% max lot coverage
35' max height

#### **TWO-FAMILY**

#### **R-6**

5,000 SF min lot area (SFD)
2,200 SF min lot area (SFA)
6,000 SF min lot area (2FD)
50' min lot width (SFD)
50' min lot width (2FD)
15' min front yard
5' min side yards
5' min rear yard
55% max lot coverage
35' max height

### **RESIDENTIAL:** CURRENT ZONING



#### **SINGLE-FAMILY**

#### R-1

### 20,000 SF min lot area 100' min lot width

35' min front yard10' min side yards10' min rear yard20% max lot coverage35' max height

#### **R-2**

## 15,000 SF min lot area 90' min lot width

30' min front yard9' min side yards9' min rear yard25% max lot coverage35' max height

### **R-3**

### **10,000 SF** min lot area **75'** min lot width

25' min front yard7.5' min side yards7.5' min rear yard25% max lot coverage35' max height

#### **R-4**

### **7,500 SF** min lot area **60'** min lot width

25' min front yard6' min side yards6' min rear yard30% max lot coverage35' max height

### **R-5**

### **6,000 SF** min lot area **50'** min lot width

25' min front yard5' min side yards5' min rear yard35% max lot coverage35' max height

#### TWO-FAMILY

#### **R-6**

5,000 SF min lot area (SFD)
2,200 SF min lot area (SFA)
6,000 SF min lot area (2FD)
50' min lot width (SFD)
50' min lot width (2FD)
15' min front yard
5' min side yards
5' min rear yard
55% max lot coverage
35' max height

### **RESIDENTIAL:** WHY REGULATE MINIMUM LOT SIZE?

Minimum lot size refers to the smallest area of land that is legally permissible for constructing a building or structure

Minimum lot size is often influenced by the availability and capacity of infrastructure and utilities like water supply, sewer systems, roads, and public services. Larger lots may be required in areas with limited infrastructure to prevent strain on resources.

- » With land as a major driver of housing costs, zoning that requires excess land could be playing a role in increasing housing costs and exacerbating housing shortages
- » Minimum lot sizes are likely a key land use barrier to housing affordability, density, and climate mitigation
- » Policymakers looking to enhance affordability while addressing climate change are starting to look at reducing or eliminating minimum lot sizes

### BENEFITS OF COMPACT DEVELOPMENT



#### **Fiscal**

- + Highways, roads, utilities
- + Police, fire, EMS
- + Infrastructure maintenance



### People

- Types of people and their backgrounds
- + Variety of incomes
- Ability to support local businesses



#### **Schools**

- School demand & capacities
- + Travel to & from schools



### **Mobility**

- + Support for alternative forms of transportation
- + Traffic congestion
- + Support for walking and biking



#### **Environment**

- + Natural resource protection
- + Climate change
- + Greenhouse gases



### Housing

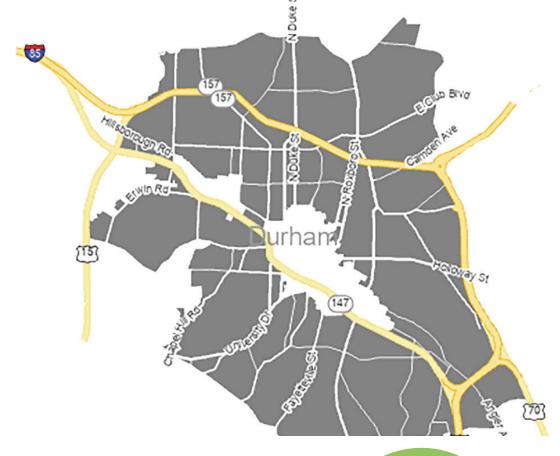
- + Housing choice
- + Affordability
- + Price points

https://www.strongtowns.org/journal/2019/6/19/do-minimum-lot-size-rules-matter https://medium.com/@hassanqadeeroppoa33/understanding-what-minimum-lot-size-means-in-real-estate-79f59656372f

### RESIDENTIAL: DURHAM'S APPROACH TO REGULATING LOT SIZE

In October 2019, the City of Durham and Durham County approved the Unified Development Ordinance (UDO) Text Amendment **TC180007**, **Expanding Housing Choices (EHC)**. EHC allowed for more housing choices to be created predominantly within, but not completely limited to, the **Urban Tier** (pictured right in gray). UDO revisions included expanding the allowance of **duplexes**, a new **small house/small lot option**, increasing the opportunities for **accessory dwelling units**, subdividing excess land into **flag lots with reduced pole width**, modifications to **residential infill standards**, and modifications to other associated standards.

This final summary report highlights data on the type of development activity that has occurred as a result of EHC, along with key takeaways about the effectiveness and impact of the changes. The data on which this report is based spans from the beginning of EHC in October 2019 to October 2023.

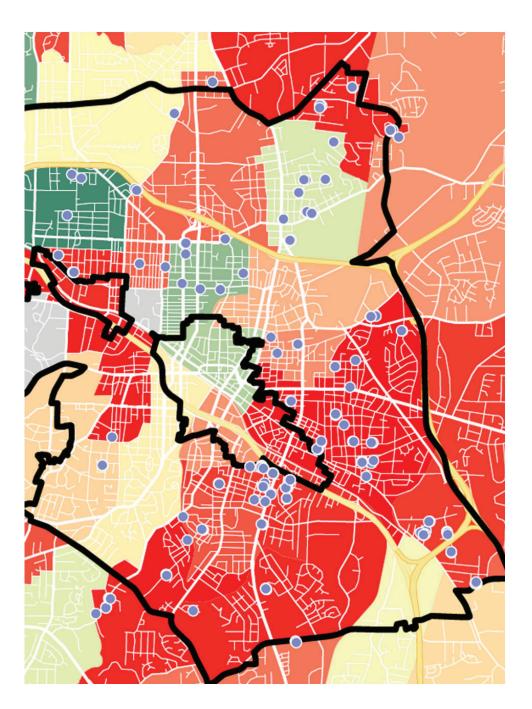




1

### RESIDENTIAL: DURHAM'S APPROACH TO REGULATING LOT SIZE

### Small House/Small Lot



#### WHAT IS A SMALL HOUSE/SMALL LOT?

A smaller than normal residential lot with a house that is required to be small in square footage. Units can be single-family dwelling or duplex.

#### WHAT WAS THE EHC CHANGE?

EHC reduced the minimum lot size from 5,000 ft<sup>2</sup> to 2,000 ft<sup>2</sup> and limited the size of the house on that lot to no more than 1,200 ft<sup>2</sup>. These are allowed in any residential district in the Urban Tier, except RS-20.

#### **PERMITS ISSUED:**

- 215 small house/lot permits were a result of EHC
- Account for 2.21% of all single-family house permits

#### **KEY TAKEAWAYS:**

- Small houses/lots have been the most used EHC change, likely due to the popularity of single-family houses as the housing type of choice in this area.
- The median sales price for a single-family house in the Urban Tier is \$605,000. The median sales price of a small house in the Urban Tier is \$348,000. Small houses are providing a single-family housing alternative in the Urban Tier that is more affordable than the typical house.
- Almost four times as many small houses/lots were created in lower wealth areas than in higher wealth areas.

#### **DATA LIMITATIONS:**

• Data covers 10/1/19 to 10/1/23. Information about the construction costs, sale prices and rental rates is not available.

12-Month Median Household Income





>\$105,900

EHC Small Lot

### **RESIDENTIAL:** ADU VERSUS DUPLEX?

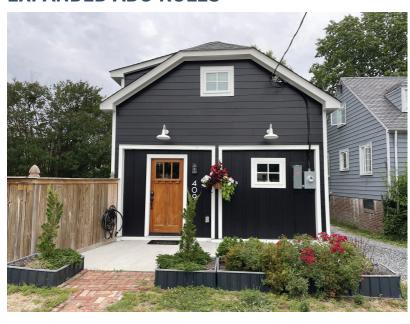
An **accessory dwelling unit (ADU)** is a smaller, independent residential dwelling unit located on the same lot as a single-family unit A **Duplex** is two single-family units located in the same building

#### **EXISTING ADU RULES**



Cannot exceed 1/3 of the floor area of the main house or 500 square feet, whichever is greater

#### **EXPANDED ADU RULES**



Increase ADU maximum size to 1,000 square feet regardless of the size of the main house?

**Why?** Increased rental opportunities for families looking for more attainable housing options

#### TWO UNITS ON LOT (DUPLEX)

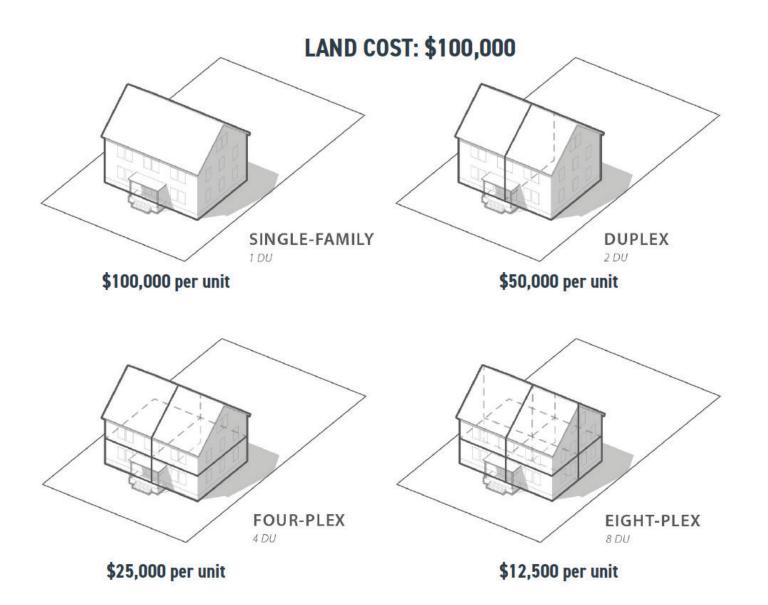


Allow 2 principal units on a lot (duplex) everywhere single-family detached is allowed?

**Why?** More attainable rental **and** for-sale housing opportunities for a greater variety of Richmonders

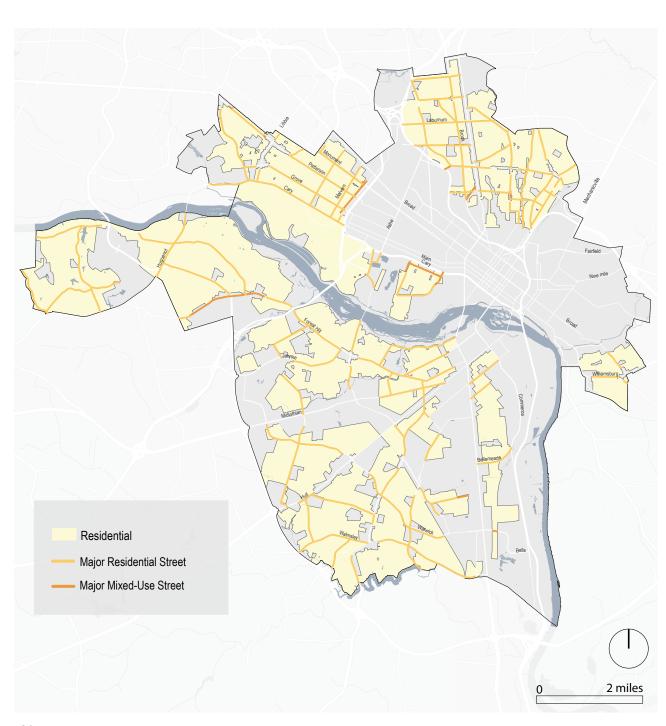
Single-family detached, attached and duplexes all reviewed under the Virginia Residential Code

### RESIDENTIAL: BENEFITS OF MULTIPLE UNITS ON A LOT



- + Multiple units help share & reduce overall costs
- + Smaller units are generally more affordable than larger units
- More smaller units means more affordable units for more types of households
- + More units on lot tend to generate more taxable value this helps reduce the tax burden across the city

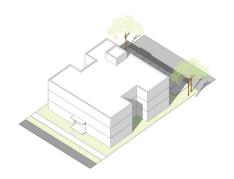
### **RESIDENTIAL:** APPROACH TO MAJOR STREETS



#### **SMALL MULTI-FAMILY**

### RN-3

(Replacing various zoning districts along major streets)



Multi-Family (10 units max)

#### Allow corner stores?

O' min lot area

0' min lot width

10' min front yard

0' min side yards

0' min rear yard

NO max lot coverage

35' max height

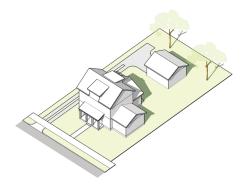
Should all of these streets get the same zoning? Or should it vary?

### **RESIDENTIAL:** CONCEPTUAL NEW ZONING DISTRICTS?

### **SINGLE-FAMILY (ALTERNATIVELY TWO-FAMILY)**

#### RN-1

(Replacing R-1, R-2)



Single-Family + ADU (or Two-Family)

### **15,000 SF** min lot area **90'** min lot width

25' min front yard9' min side yards9' min rear yard

25% max lot coverage 35' max height RN-2 BASE

RN-2 BONUS

(Replacing R-3, R-4, R-5)



Single-Family + ADU (or Two-Family)

### **5,000 SF** min lot area **50'** min lot width

15' min front yard5' min side yards5' min rear yard60% max lot coverage35' max height



Single-Family + ADU (or Two-Family)

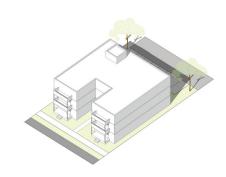
### 2,000 SF min lot area 20' min lot width

10' min front yard
0' min side yards
0' min rear yard
N0 max lot coverage
800 SF max footprint
1,200 SF max unit size
25' max height

#### **SMALL MULTI-FAMILY**

#### RN-3

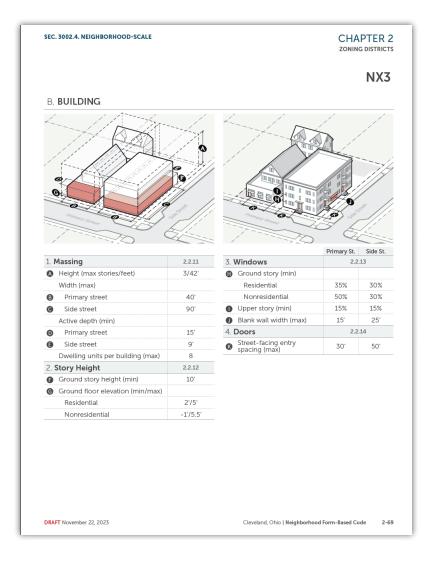
(Replacing various zoning districts along major streets)



Multi-Family (10 units max)

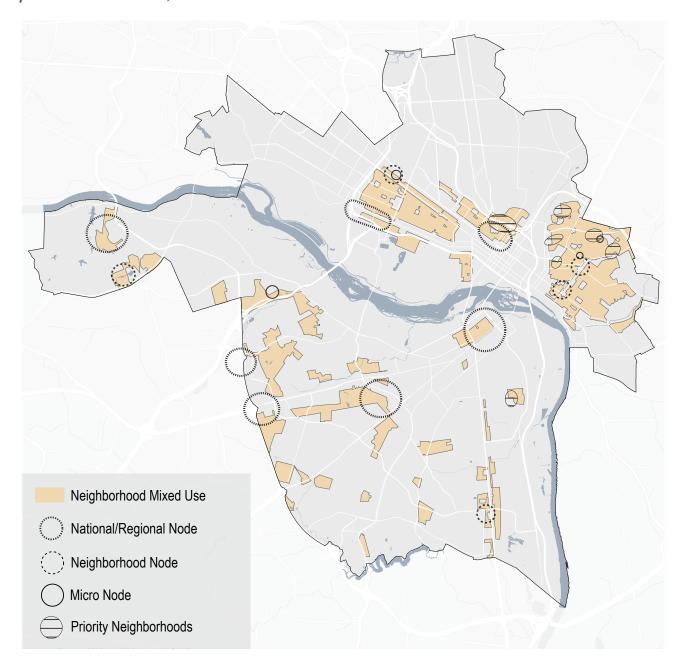
#### Allow corner stores?

0' min lot area
0' min lot width
10' min front yard
0' min side yards
0' min rear yard
NO max lot coverage
35' max height



## NEIGHBORHOOD MIXED USE: RICHMOND 300

Existing or new highly-walkable urban neighborhoods that are predominantly residential with a small, but critical, percentage of parcels providing retail, office, personal service, and institutional uses

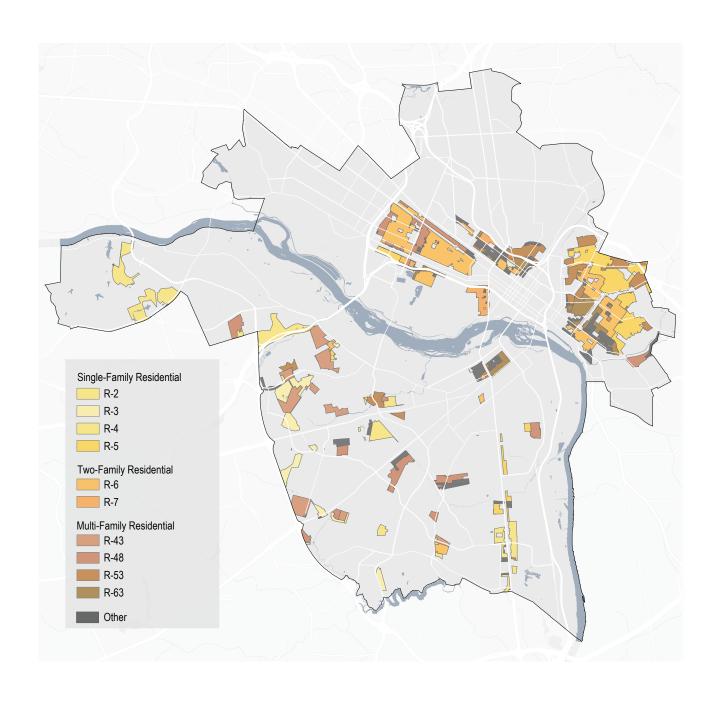


	NEIGHBORHOOD MIXED USE	
Development Style	+ Variety of building types + Future development should complement existing context	
Ground Floor Design	<ul> <li>+ Street-oriented facades</li> <li>+ Openings facing the streets</li> <li>+ Privacy features for residential</li> </ul>	
Mobility	<ul><li>Pedestrian, bicycle, and transit access</li><li>Parking at rear of street-facing buildings</li></ul>	
Intensity	+ Height: 2-4 stories (4+ stories on major streets) + Lot size: 1,500 -5,000 sf	
Uses	<ul> <li>Primary: Single-family houses and ADUs, duplexes and small multi-family</li> <li>Secondary (major streets and nodes): Large multi-family (10+ units), retail/office/ service uses, institutional/ government</li> </ul>	

### NEIGHBORHOOD MIXED USE: KEY POLICY QUESTIONS

- 1. Richmond also has a lot of multi-family zoning districts all with different density restrictions. *Should some or all of these districts be consolidated?*
- 2. The current multi-family zoning districts regulate density using a minimum lot area per unit metric. Should the new zoning move away from regulating density and focus more on built outcomes?
- 3. Richmond 300 calls for predominantly residential neighborhoods with a small percentage of parcels providing commercial uses.

  Should commercial uses be allowed anywhere? Or should commercial uses only be allowed in certain places and be limited in size and scale?



#### **SINGLE-FAMILY**

#### **R-2**

15,000 SF min lot area90' min lot width30' min front yard9' min side yards9' min rear yard25% max lot coverage35' max height

### **R-3**

10,000 SF min lot area75' min lot width25' min front yard7.5' min side yards7.5' min rear yard25% max lot coverage35' max height

### **R-4**

7,500 SF min lot area60' min lot width25' min front yard6' min side yards6' min rear yard30% max lot coverage35' max height

### **R-5**

6,000 SF min lot area
50' min lot width
25' min front yard
5' min side yards
5' min rear yard
35% max lot coverage
35' max height

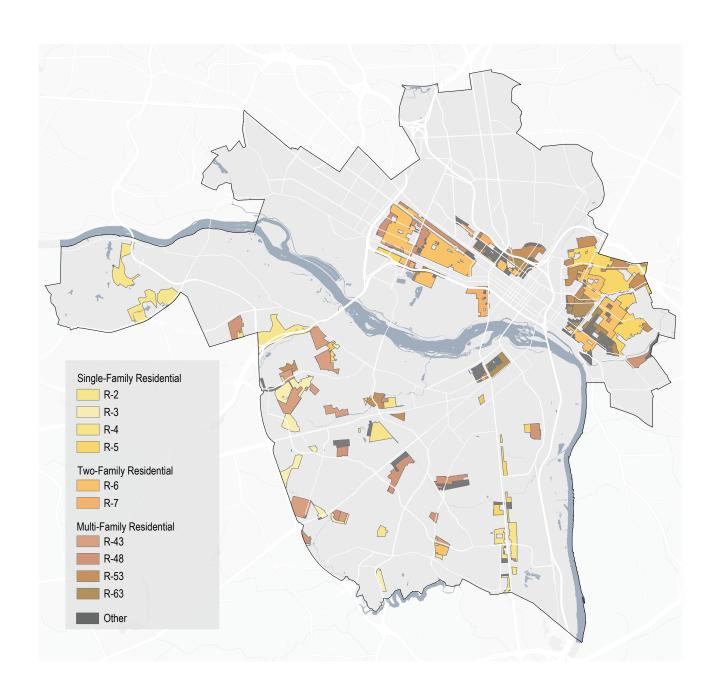
#### TWO-FAMILY

#### **R-6**

5,000 SF min lot area (SFD)
2,200 SF min lot area (SFA)
6,000 SF min lot area (2FD)
50' min lot width (SFD)
50' min lot width (2FD)
15' min front yard
5' min side yards
5' min rear yard
55% max lot coverage
35' max height

#### **R-7**

3,600 SF min lot area (SFD)
2,200 SF min lot area (SFA)
4,400 SF min lot area (2FD)
30' min lot width (SFD)
18' min lot width (SFA)
42' min lot width (2FD)
15' min front yard
3' min side yards
5' min rear yard
55% max lot coverage
35' max height



#### **MULTI-FAMILY**

#### **R-43**

3,000 SF min lot area per dwelling unit (MF)25' min front yard35' max height

### **R-48**

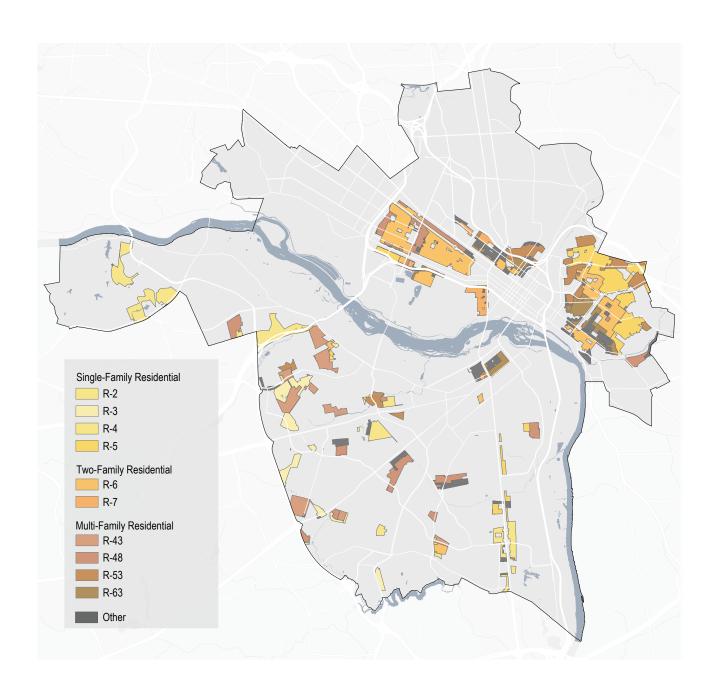
2,200 SF min lot area per dwelling unit (MF)25' min front yard35' max height

### **R-53**

1,250 SF min lot area per dwelling unit (MF)15' min front yard35' max height

### **R-63**

1,000 SF min lot area per dwelling unit (MF)0' min front yard3 stories max height4 stories max height on corners



#### **MULTI-FAMILY**

#### R-43

3,000 SF min lot area per dwelling unit (MF)25' min front yard35' max height

### R-48

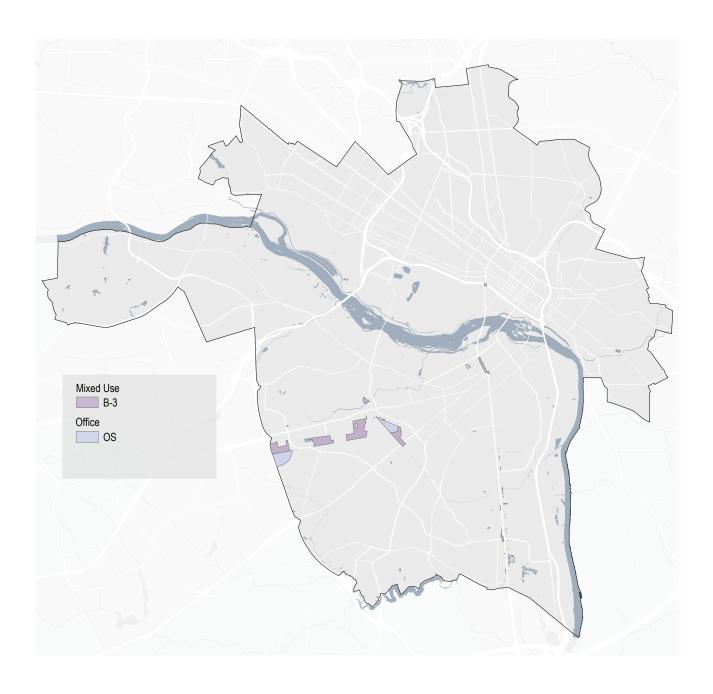
2,200 SF min lot area per dwelling unit (MF)25' min front yard35' max height

### **R-53**

1,250 SF min lot area per dwelling unit (MF)15' min front yard35' max height

### **R-63**

1,000 SF min lot area per dwelling unit (MF)0' min front yard3 stories max height4 stories max height on corners



### MIXED USE / OFFICE

#### **B-3**

Originally intended to provide space for auto-oriented uses.

The B-3 General Business District has been amended with the aim of improving aesthetics and walkability by reducing parking, increasing screening requirements, adding uses to provide services to nearby residents in an effort to encourage more cohesive community fabric, and mitigating the impact of autooriented uses on adjacent residential neighborhoods.

Residential allowed, a plan of development required for any new building containing more than 10 dwelling units.

### 05

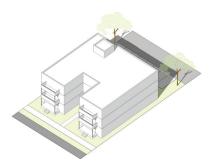
Office district, limited service retail uses allowed, and no residential allowed

### **NEIGHBORHOOD MIXED USE:** CONCEPTUAL NEW ZONING

#### **SMALL MULTI-FAMILY**

## RN-3

(Replacing various zoning districts in interior areas)



Multi-Family (10 units max)

#### Should commercial be allowed?

0' min lot area

0' min lot width

10' min front yard

0' min side yards

0' min rear yard

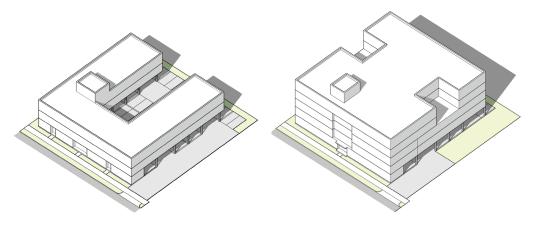
NO max lot coverage

3 story max height

#### LARGE MULTI-FAMILY

### RX-3 RX-5

(Replacing various zoning districts along major streets)



Multi-Family (3 stories max)

Multi-Family (5 stories max)

#### Should commercial be allowed?

#### ? Should commercial be allowed?

0' min lot area

0' min lot width

**0'/10'** build-to

**0'** min side yards

0' min rear yard

NO max lot coverage

3 story max height

0' min lot area

0' min lot width

**0'/10'** build-to

**0'** min side yards

0' min rear yard

NO max lot coverage

**5 story** max height

#### MIXED USE

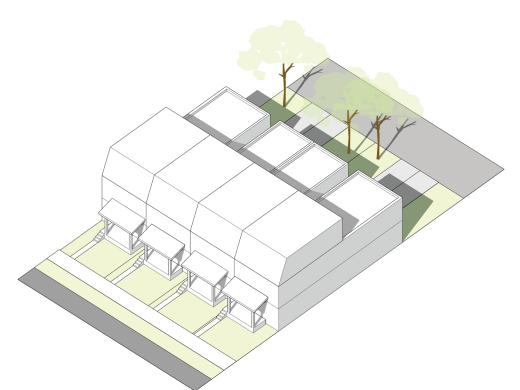
Allow mixed use within these zoning districts or create a new mixed use district?

In RX-3 and RX-5, allow ground stories to have commercial uses?

In RN-3, limit commercial to a certain size (say 2,500 SF of ground floor area) or limit to corner lots only?

## NEIGHBORHOOD MIXED USE: R-6 TO RN-3 DEMONSTRATION

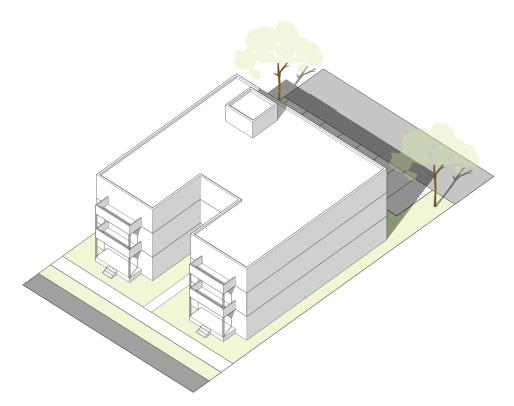




### **R-6 Example**

80' x 110' lot 8,800 SF area 15' front setback 50% lot coverage 3 stories 4 units 4 parking spaces 20 u/a

### POTENTIAL

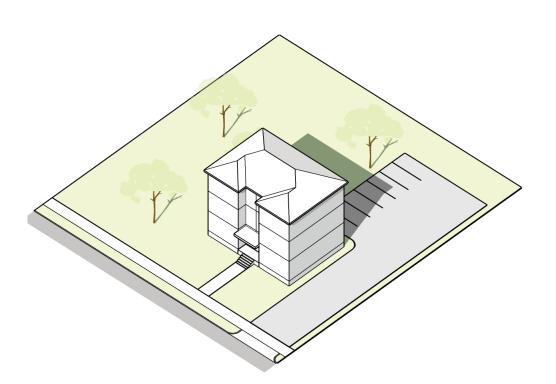


### **RN-3 Example**

80' x 110' lot 8,800 SF area 10' front setback 50% lot coverage 3 stories 10 units 10 parking spaces 50 u/a

## NEIGHBORHOOD MIXED USE: R-43 TO RX-3 DEMONSTRATION

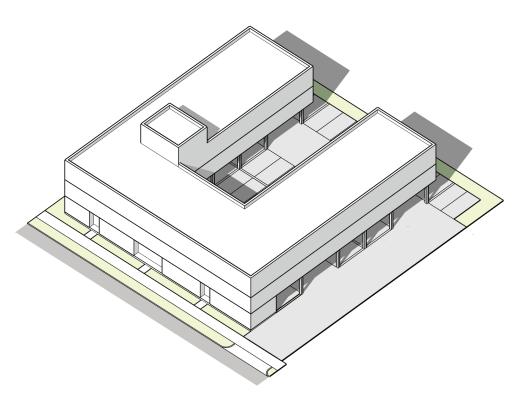
### **EXISTING**



### R-43 Example

150' x 150' lot
22,500 SF area
25' front setback
10% building coverage
3 stories
7 units
7 parking spaces
14 u/a

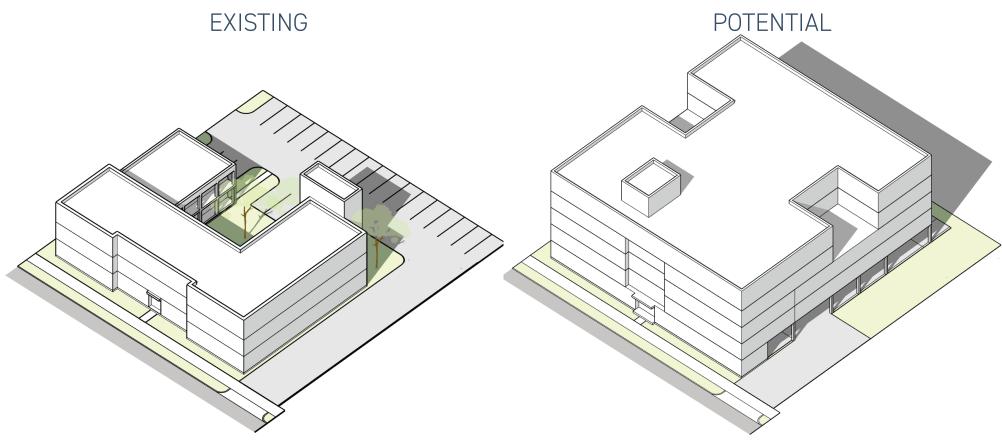
### POTENTIAL



### **RX-3 Example**

150' x 150' lot
22,500 SF area
10' front setback
50% building coverage
3 stories
36 units
36 parking spaces
70 u/a

## NEIGHBORHOOD MIXED USE: R-63 TO RX-5 DEMONSTRATION



R-63 Example

150' x 150' lot
22,500 SF area
10' front setback
30% lot coverage
3 stories
22 units
22 parking spaces
43 u/a

### **RX-5 Example**

150' x 150' lot
22,500 SF area
10' front setback
50% lot coverage
5 stories
54 units
54 parking spaces
104 u/a

### INCENTIVIZING AFFORDABLE HOUSING: CHARLOTTESVILLE

For new construction or any rehabilitation, conversion, or renovation of existing buildings in the **R-A, R-B, or R-C zones** 

(which are primarily residential and correspond to the General Residential and Medium Intensity Residential areas on the Future Land Use Map in the Comprehensive Plan)



Qualify for a density bonus (additional units) if they include only units affordable to households at or below 80% AMI

More information about the bonus is shown in the table below.



District: R-A	District: R-B	District: R-C
<ul> <li>Up to 3 units allowed</li> <li>Up to 4 units allowed if keep existing structure</li> <li>Up to 8 units allowed if bonus units are affordable to households at / below 80% AMI</li> </ul>	<ul> <li>Up to 6 units allowed</li> <li>Up to 12 units allowed if bonus units are affordable to households at / below 80% AMI</li> </ul>	<ul> <li>Up to 8 units allowed</li> <li>Up to 16 units allowed if bonus units are affordable to households at / below 80% AMI</li> </ul>

### INCENTIVIZING AFFORDABLE HOUSING: CHARLOTTESVILLE

■ There is also an **optional** height-based bonus that applies in all mixed-use districts.

Two additional stories in height are allowed if 10% of units are affordable to people at or below 50% AMI

### RESIDENTIAL: KEY POLICY QUESTIONS

- 1. Richmond has 5 single-family zoning districts all with different lot sizes. Should some or all of these districts be consolidated?
- 2. ADUs are currently allowed in all single-family zoning districts, but limited to 500 square feet in size (or 1/3 the floor area of the main dwelling). Should the maximum ADU size be increased? or should the zoning go even further and allow 2 units of the same size (a duplex) in all single-family districts?
- 3. Richmond 300 calls for small apartments (up to 10 units) along major streets. Should small apartments be allowed along all major streets? Should apartments be limited to less than 10 units along some major streets?

### NEIGHBORHOOD MIXED USE: KEY POLICY QUESTIONS

- 1. Richmond also has a lot of multi-family zoning districts all with different density restrictions. *Should some or all of these districts be consolidated?*
- 2. The current multi-family zoning districts regulate density using a minimum lot area per unit metric. Should the new zoning move away from regulating density and focus more on built outcomes?
- 3. Richmond 300 calls for predominantly residential neighborhoods with a small percentage of parcels providing commercial uses.

  Should commercial uses be allowed anywhere? Or should commercial uses only be allowed in certain places and be limited in size and scale?

### INCENTIVIZING AFFORDABLE HOUSING: KEY POLICY QUESTIONS

- 1. Should affordable housing be incentivized? If so how?
- 2. What do you think of the Charlottesville approach? Should Richmond explore a similar approach?
- 3. Are there other zoning-related approaches to incentivizing affordable housing that should be considered?
- 4. Are there other zoning-related approaches to incentivizing affordable housing elsewhere that should be looked and considered?

# THANK YOU - NOW LET'S TALK !!!